

Table of Contents

Letter from the Executive Director	3
Fiscal Year 2024 Review	5
Independent Auditors Report	9
Statement of Fiduciary Net Position	12
Statement of Changes in Fiduciary Net Position	13
Actuarial Certification	14
Calculation of City Minimum Required Contribution	17
Actuarial Value of Benefits and Assets	18
Liquidation of the Unfunded Actuarial Accrued Liability	19
Pension Liability Surtax Estimates	20
Board, Committees, Professional Services, and Money Managers	21
Police and Fire Pension Fund Staff Contacts	22

Letter from the Executive Director

Dear Members of the Police and Fire Pension Fund,

On behalf of the Board of Trustees and staff of the Jacksonville Police and Fire Pension Fund (PFPF), I am pleased to present this annual summary of Fiscal Year 2024. Over the past year, we've made continued progress in investment performance, policy refinement, and governance advocacy — all in pursuit of our core mission: securing the retirement benefits earned by Jacksonville's public safety professionals. It remains our honor to serve you.

Fund Performance and Investments

Investment performance was a highlight of FY2024. The Fund earned a +20.4% return (net of investment expenses) for the year ended September 30, 2024. In Q3, the Fund was recognized by NASDAQ as one of the top-performing U.S. pension funds under \$10 billion. This achievement reflects the prudent oversight of the Board of Trustees and the strategic guidance of our Financial Investment and Advisory Committee (FIAC).

Our consultants at RVK supported several major strategic reviews, including a comprehensive U.S. Equity Structure Study. This effort examined the risks of market concentration—particularly in large-cap technology stocks—and assessed the appropriate balance between active and passive management.

To enhance portfolio diversification and risk-adjusted returns, the Board approved a \$15 million commitment to Harrison Street Real Estate Partners Fund IX. This non-core real estate fund focuses on sectors such as student housing, life sciences, and medical offices.

Throughout the year, the Board engaged in in-depth discussions on portfolio construction, risk exposure, and manager performance. A special focus was placed on the Fund's large-cap growth allocation. This work helped sharpen our investment approach while reinforcing our commitment to our risk-aware, long-term strategy.

The Board also initiated a competitive RFP process to evaluate investment consultant services. At the conclusion of this process, RVK was reelected, reaffirming their continued role in supporting the Fund's investment strategy.

Legal and Governance Matters

The Board retained independent legal counsel to ensure access to unconflicted legal advice. The firm Klausner, Kaufman, Jensen & Levinson was selected based on its national reputation and its prior role representing the Board during the 2015 Retirement Reform Agreement.

Additionally, the Board engaged an Administrative Law Judge to review the conflict between Florida Statutes and local ordinances concerning pension forfeiture. Under state law, forfeiture requires a criminal conviction or admission of guilt, whereas the local ordinance had allowed forfeiture based on administrative findings of fraud. In response, the Board amended its rules to comply with state law, requiring a conviction or admission of guilt in all fraud-related forfeiture cases.

Benefits Administration

The Benefits Advisory Committee continued its diligent review of benefit applications throughout FY2024, helping ensure smooth and timely retirements for members. The Fund also addressed several complex eligibility issues, including a survivor's

pension case and questions regarding DROP eligibility for appointed employees. These cases were managed with care, transparency, and legal oversight, reflecting the Fund's ongoing commitment to fairness and compliance.

The Board also introduced Bill 2024-874 to amend Section 121.201 of the City Code. This bill clarified the definition of "salary" for members on military leave, ensuring that both military pay and City-provided supplemental payments are included in pension calculations.

Pension Safety and Advocacy

A prominent public topic this year was the potential involvement of the Fund in the proposed \$1.4 billion renovation of EverBank Stadium. Member engagement on this issue was substantial. Ultimately, the Fund did not receive a formal investment proposal from the City. However, it remains clear that any such proposal would be evaluated with utmost diligence, transparency, and a firm commitment to fiduciary duty.

Another significant development was the City Council and Mayor's support for restoring defined benefit pensions for newly hired police officers and firefighters through the Florida Retirement System. This policy reversal marks a major departure from the 2017 plan closure and affirms the enduring value of defined benefits in promoting public safety recruitment and retention.

Engagement and Recognition

In FY2024, the Board approved transitioning PFPF staff health insurance coverage to the Jacksonville Police Officers and Firefighters Health Insurance Trust (JPOFFHIT). This change will improve benefit continuity and reduce costs.

We also welcomed new appointments, including Trustee Thomas Donahoo Jr. and FIAC Member Greg Ealey. Their dedication and insight are greatly appreciated. The year also marked a decade of service for Steve Lundy, who was recognized for his contributions. Also, adjustments were made to our staff's pay plan to better align with the Social Security COLA.

Looking Ahead to FY2025

As we move into the new fiscal year, several key initiatives lie ahead:

- Continued work to remove City Charter restrictions on Board authority
- Ongoing Private Asset pacing
- New investment manager searches in SMID Cap, Large-Cap Growth, Core, and Value
- Asset Liability, Experience, and Asset Allocation studies
- Enhanced training in ethics, public records, and fiduciary duties

Our focus remains firmly on protecting our members' financial futures and preserving the Fund's independence and integrity.

Thank you for your service, your sacrifice, and your trust. The Jacksonville Police and Fire Pension Fund is stronger today because of your continued support and the shared commitment of our staff, members, and leadership. We look forward to another year of progress, grounded in duty and driven by our mission to serve you.

Respectfully,

Timothy H. Johnson, Executive Director - Plan Administrator

Fiscal Year 2024 Review RVK, Inc.

Summary:

During FY 2024, spanning from October 1, 2023, to September 30, 2024, global markets transitioned from early volatility to a more stable and optimistic environment. The year 2023 began against a backdrop of heightened geopolitical tensions and mixed equity market performance. However, Q3 and Q4 of 2023 saw a strong US equity rebound—particularly in technology—and modest gains in global and emerging markets. In early 2024, stabilization continued as inflationary pressures eased and central banks signaled future rate cuts, although performance varied across regions. By the end of FY 2024, investor sentiment had markedly improved, supported by dovish monetary policy pivots, declining interest rates, and stronger-than-expected economic data. Markets rallied broadly, with the major indices posting solid gains. Overall, the FY reflected a resilient global economy steadily regaining momentum after a turbulent prior year.

Amidst this backdrop, for the FY 2024, ending September 30th, the PFPF delivered a noteworthy return of 20.4%, net of fees, with an ending market value of \$2.8 billion. The Fund ranked in the first quartile within the 'All Public Plans between \$1 Billion to \$5 Billion' in assets peer group. The Fund's longer-term performance exceeded peer median returns for the 3-, 5-, 7-, and 10-year time periods. Over the past ten years, the Fund has returned 8.2% gross of fees and ranked in the 18th percentile amongst peers. A challenging start gave way to a robust FY-end for the PFPF, affirming the value of its diversified investment approach and prudent implementation.

Performance:

FY 2024 proved to be an eventful year for global markets. Economic growth patterns diverged across regions amidst ongoing geopolitical uncertainty and an unprecedented number of elections worldwide. Inflation eased in many major economies, suggesting central banks may have successfully steered towards a "soft landing." Meanwhile, risk assets generally performed well, though return differences across asset classes widened considerably.

Several core themes helped shape the year's market behavior. Contrary to forecasts anticipating an economic slowdown, the US economy outperformed GDP estimates in Q2 2024, with an estimated 3% growth rate— up from 1.6% in the prior quarter and higher than the 2.4% a year earlier. For FY 2024, Domestic Equities posted gains exceeding 30%— propelled by large-cap technology names, optimism around artificial intelligence, and speculation about upcoming policy shifts. In addition, investor sentiment improved following the Federal Reserve's decision to lower the federal funds rate, helping the S&P 500 Index deliver a solid 5.9% return for the final guarter in FY 2024.

For FY 2024, US Equity and International Equity asset classes returned 33.0% and 26.3%, respectively, net of fees. Nearly all US sectors posted gains during the period, with Information Technology leading the way, returning 52.7% over the FY time period. The "Magnificent Seven" continued to experience significant gains, posting double digit returns for the FY and having a combined 36% weight in the S&P 500 index by the end of FY. Growth continued to outperform value over both large and small market capitalization segments, albeit by a smaller margin in the small cap space compared to large.

Outside the US, Global Equities results varied: European markets lagged, while Japanese and select emerging markets, including India, Taiwan, and China, posted notable gains. The PFPF's equity exposure - more specifically US equity exposure - was the greatest absolute contributor to its Total Fund performance.

Emerging markets outpaced both US and developed international peers with the MSCI Emerging Markets Index gaining 26.1% for the FY, fueled by a strong rebound in Chinese equities. Nonetheless, most active managers in emerging markets underperformed benchmarks.

Fixed Income markets improved significantly over the year with the US Treasury yields declining notably, driven by growing expectations of a rate cut following softer economic data. The 10-year Treasury yield fell by 0.55%, ending the final fiscal quarter at 3.8%, while the yield curve steepened as the spread between 2- and 10-year Treasuries turned positive—marking the first time in over two years that the curve was no longer inverted. These developments supported strong Fixed Income performance, with the Bloomberg US Aggregate Bond Index returning 11.6% over the FY. Credit markets also contributed, as tightening spreads boosted returns. The PFPF's Fixed Income managers added value compared to their respective benchmarks, and the PFPF Fixed Income composite returned 13.6% on a one-year basis, net of fees. Having a substantial Fixed Income allocation provided capital preservation and diversification benefits to the overall portfolio.

The PFPF's Core Real Estate allocation, which typically acts as a moderate hedge in inflationary environments, was a soft spot for the year as interest rates still remained high and valuations declined due to changing capitalization rates, returning -9.3% net of fees, for the FY.

Non-Core Real Estate and Private Credit, provided additional layers of return diversification and added positively to performance over the period. As of the end of the FY, the composite multiple for Private Credit stood at 1.17, which meant for every \$1 that the PFPF has committed to the asset class, 17 cents of additional value has been created. For Non-Core Real Estate, that multiple was 1.08. The build out of these two asset classes is still not complete, and we expect these numbers to further improve over time, but early indications around the inclusions of these asset classes, and the managers selected to implement them, are positive.

Notable Highlights:

From a portfolio construction standpoint, Staff and RVK worked diligently to present the Board and FIAC timely and actionable opportunities to bring the Fund's allocation closer to its long-term stated policy targets and ensure the governance approach remained consistent with best practices.

US Equity Structure Study:

As part of an ongoing effort to enhance the US equity composite and ensure alignment with the PFPF's strategic asset allocation, RVK conducted a comprehensive US equity structure study, which was focused on evaluating style and size exposures, structural efficiency, and manager performance and fees, with the goal of enhancing the long-term return potential of the allocation. That initial analysis has led the Board to direct RVK to complete a number of investment manager searches and related rebalancing across the equity composite. This work remains ongoing with an expectation to conclude in the coming months.

Private Market Due Dilligence and Approvals:

Over the course of the FY, RVK completed due diligence on a number of private market allocations, which led to several recommendations and subsequent Board approvals. Of note, the Board approved two Non-Core Real Estate Fund commitments: a \$15 million investment in Harrison Street Real Estate Partners Fund IX and a \$20 million investment in IPI Partners Fund III (rebranded to Blue Owl Digital Infrastructure Fund III LP). Harrison Street Real Estate Partners Fund IX enhances the diversification of the PFPF's Non-Core Real Estate portfolio by providing targeted exposure to alternative property sectors, including senior housing, student housing, life sciences, and self-storage. The Fund is managed by an

experienced and well regarded sponsor with a strong track record in these niche markets. IPI Partners Fund III offers a strategic opportunity to gain exposure to the digital infrastructure sector, which continues to exhibit robust growth trends and increasing institutional interest. Both commitments are consistent with the Fund's objective to expand its real estate exposure through differentiated strategies and high-conviction managers. Lastly, capital continued to be called for PFPF's existing Private Credit and Non-Core Real Estate commitments.

Pacing Studies:

Early in 2024, RVK conducted annual Real Estate and Private Credit pacing analyses to provide an informational overview and set expectations for the coming years. The near-term projected commitments to both asset classes saw an increase year-over-year. As of our latest 2025 pacing analyses, the Fund remains on track to hit its respective asset class targets by 2027/2028.

Rebalancing Activity:

During the FY, RVK conducted rebalancing analysis for the annual payroll reimbursement and subsequent city payroll contribution.

Conclusion:

While FY 2024 was a year filled with ebbs and flows for most institutional investors, the PFPF successfully navigated an investment landscape shaped by shifting macroeconomic and political dynamics. While uncertainty remained a constant, three key themes stood out: (1) monetary policy and inflation, as the Federal Reserve's revised outlook for only two rate cuts left markets highly sensitive to inflation surprises; (2) a potential rotation in market leadership, with 2024's tech-driven rally possibly giving way to broader sector participation—creating opportunities for value-focused strategies; and (3) policy shifts depending on the US presidential election outcome, where deregulation and potential inflationary implications would be closely watched for their long-term impact on US businesses.

We continue to believe in a disciplined and diversified approach to investing, staying focused on the long-term goals, and identifying opportunities as they emerge over time to be a tried and tested formula to success.

RVK, Inc.

Appendix As of September 30, 2024 **PC and NCRE Commitments**

Fund Name	Vintage	Asset Class	Commitment (\$)	Paid In Capital (\$)	Distributions (\$)	Valuation (\$)	Fund Multiple
Private Credit							
Ares Pathfinder Core LP	2021	Private Credit – Specialty Lending	\$100,000,000	\$100,000,000	\$18,292,968	\$102,824,675	1.21
KLCP Domestic III LP	2022	Private Credit – Distressed / Special Situations	\$30,000,000	\$22,197,776	\$368,333	\$25,509,590	1.17
VPC Asset Backed Opportunistic Credit (Levered) LP	2022	Private Credit – Opportunistic Credit	\$30,000,000	\$32,202,027	\$6,836,350	\$28,533,440	1.10
Blue Owl Diversified Lending 2020 LP	2020	Private Credit – Direct Lending	\$20,000,000	\$15,763,874	\$1,857,497	\$15,593,011	1.11
Real Estate							
H.I.G. Realty Partners IV (Onshore)L LP	2021	Real Estate – Opportunistic	\$25,000,000	\$25,519,505	\$4,555,842	\$26,305,599	1.21
Artemis Real Estate Partners Healthcare II	2022	Real Estate – Value Added	\$25,000,000	\$13,105,167	\$1,915,514	\$11,675,284	1.04
Bell Value-Add VIII LP	2022	Real Estate – Value Added	\$20,000,000	\$4,601,670	\$83,281	\$4,091,823	0.91
Hammes Partners IV LP	2022	Real Estate – Value Added	\$15,000,000	\$2,185,353	\$149,666	\$1,682,214	0.84
Ares US Real Estate Opportunity IV LP	2023	Real Estate – Opportunistic	\$15,000,000	\$0	\$0	\$0	N/A
Harrison Street Real Estate Partners IX LP	2022	Real Estate - Opportunistic	\$15,000,000	\$9,502,656	\$0	\$9,002,824	0.95
Blue Owl Digital Infrastructure III-A-LP	2023	Real Estate – Value Added	\$20,000,000	\$0	\$0	\$0	N/A
Total Private Cre	dit and Rea	al Estate	\$315,000,000	\$225,077,937	\$34,059,451	\$225,218,460	1.15

Independent Auditors' Report

To the Board of Trustees. City of Jacksonville, Florida Police and Fire Pension Fund:

Report on the Financial Statements

Opinion

We have audited the combined financial statements of the City of Jacksonville, Florida Police and Fire Pension Fund (the Plan), which comprise the combined statement of fiduciary net position as of September 30, 2024, the combined statement of changes in fiduciary net position for the year then ended, and the related notes to the combined financial statements, which collectively comprise the Plan's basic financial statements as listed in the table of contents. In our opinion, the accompanying combined financial statements present fairly, in all material respects, the fiduciary net position of the Plan, as of September 30, 2024, and the changes in fiduciary net position for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Basis for Opinion

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in Government Auditing Standards (GAS), issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditors' Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the Plan and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

Responsibility of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the Plan's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

Auditors' Responsibility for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditors' report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and GAS will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS and GAS, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Plan's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the Plan's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

Emphasis of Matter

As discussed In Note 1 to the combined financial statements, the accompanying combined financial statements present only the City of Jacksonville, Florida Police and Fire Pension Fund and do not purport to, and do not, present fairly the net position restricted for pension benefits of the City of Jacksonville, Florida, as of September 30, 2024, or the City's changes in net position restricted for pension benefits for the year then ended in accordance with accounting principles generally accepted in the United States of America. Our opinion is not modified with respect to that matter.

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that management's discussion and analysis and other required supplementary schedules, as listed in the table of contents, be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of the Plan's management and independent actuary regarding the methods of measurement and presentation of the required supplementary information. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Supplementary Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Plan's basic financial statements. The supplementary information as listed in the table contents is presented for purposes of additional analysis and are not a required part of the basic financial statements. The supplementary information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the supplementary fairly stated, in all material respects, in relation to the basic financial statements as a whole.

Other Reporting Required by Government Auditing Standards

In accordance with Government Auditing Standards, we have also issued our report dated March 28, 2025, on our consideration of the Plan's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with Government Auditing Standards in considering the Plan's internal control over financial reporting and compliance.

Daytona Beach, Florida

James Meore : Co., P.L.

March 28, 2024

FY 2024 Fund Audit

City of Jacksonville, Florida Police and Fire Pension Fund **Combined Statement of Fiduciary Net Position** September 30, 2024

2024 FINANCIAL HIGHLIGHTS:

\$2.91b

TOTAL ASSETS

\$2.62b

FIDUCIARY NET POSITION **AVAILABLE FOR PENSION BENEFITS**

ASSETS	
Cash and cash equivalents with trustee	\$ 14,790
Prepaid benefit payments and other expenses	81,675
Receivables:	
Interest and dividends receivable	1,381917
Accounts receivable, net allowance	278,198
Due from City of Jacksonville	470,798
Total receivables	2,130,913
Investments, at fair value:	
Short-term investments	44,292,173
Long-term investments	
Fixed income securities	562,085,661
Domestic and international equities	1,732,691,709
Real estate	259,133,538
Alternatives	205,687,516
Total investments	2,803,890,597
Capital assets, net:	
Furniture and equipment	16,443
Less: accumulated depreciation	311,510
Total capital assets, net	(311,510)
Securities lending collateral	100,460,862
Total assets	2,906,578,837
DEFERRED OUTFLOWS OF RESOURCES	
Deferred outflows related to pension, net	619,474
LIABILITIES	
Accounts payable	4,564,884
/ iccounts payable	7,507,007

Accounts payable	4,564,884
Due to City of Jacksonville	183,990,713
Compensated absences – current	56,548
Compensated absences – long-term	131,946
Net pension liability	1,245,779
Other liabilities	28,202
Securities lending obligations	100,460,862
Total liabilities	290,478,934

DEFERRED INFLOWS OF RESOURCES

Deferred inflows related to leases 606,832

NET POSITION RESTRICTED FOR PENSIONS

Fiduciary net position restricted for pensions 2,616,112,545

City of Jacksonville, Florida Police and Fire Pension Fund Combined Statement of Changes in Fiduciary Net Position For the Year Ended September 30, 2024

ADDITIONS

Contributions		
Employer	\$ 174,039,920	
Plan members	16,337,037	
Plan member buybacks and pension transfers	547,863	2024 5
Total contributions	190,924,820	2024 F
Other contributions		
Court fines and other penalties	350,118	
State insurance contributions	21,426,362	
Disables trust fund contribution	322,700	
Miscellaneous	377,270	
Total other additions	22,476,450	
Securities lending activities		
Lending revenue	275,284	
Less: lending expense	(68,789)	Y
Total securities lending activities	206,495	_
Investment earnings:		TOI
Rental and parking revenue	361,986	101
Interest and dividends	133,307,044	FIDUC
Unrealized gain (loss)	337,177,630	ווטטנו
Total investment earnings	470,786,660	
Less: investment expense	(17,783,056)	
Less: rental property expense	(210,736)	
Net investment income	452,792,868	
Total additions	666,400,633	
DEDUCTIONS		
Benefit-related expenses		
Pension benefits remitted (including DROP)	240,379,373	
Refunds of contributions	1,211,258	
Total benefit-related expenses	241,590,631	T
Administrative expenses	2 , 5 5 6 , 6 5 .	
Personnel services	1,637,916	FIDUC
Professional services - non investment	225,687	
Central services	406,167	AVAI
Supplies	3,270	
Other services and changes	297,692	
Total administrative expenses	2,571,002	
Other expenses	2,37 1,002	
Chapter Funds to Unions	34,170,987	
Pension expense – SSVRP	299,793	
Total other expenses	34,470,780	
Total deductions	278,632,413	
Change in net position	387,768,220	
Net position restricted for pensions, beginning of year, as restated	2,228,344,325	
Net position restricted for pensions, end of year	\$ 2,616,112,545	

FINANCIAL HIGHLIGHTS:

3666m

TAL ADDITIONS TO CIARY NET POSITION

32.62b

CIARY NET POSITION **ILABLE FOR PENSION BENEFITS**

Actuarial Certification

April 14, 2025

Board of Trustees Jacksonville Police and Fire Pension Fund Jacksonville, Florida

Re: Jacksonville Police and Fire Pension Fund Actuarial Valuation as of October 1, 2024 and Actuarial Disclosures

Dear Trustees:

The results of the October 1, 2024 Annual Actuarial Valuation of the Jacksonville Police and Fire Pension Fund are presented in this report.

The computed contribution rates shown on page 1 may be considered as a minimum contribution rate that complies with the Board's funding policy. Users of this report should be aware that contributions made at that rate do not guarantee benefit security. Given the importance of benefit security to any retirement system, we suggest that contributions to the Fund in excess of those presented in this report be considered.

The contribution rate in this report is determined using the actuarial assumptions and methods disclosed in Section B of this report. This report does not include a robust assessment of the risks of future experience not meeting the actuarial assumptions, as the assessment of these risks was outside the scope of this assignment. We encourage a review and assessment of investment and other significant risks that may have a material effect on the Fund's financial condition.

This report was prepared at the request of the Board and is intended for use by the Retirement System and those designated or approved by the Board. This report may be provided to parties other than the Fund only in its entirety and only with the permission of the Board. GRS is not responsible for unauthorized use of this report.

The purposes of the valuation are to measure the Fund's funding progress, to determine the employer contribution rate for the fiscal year ending September 30, 2026, and to determine the actuarial information for Governmental Accounting Standards Board (GASB) Statement No. 67. This report should not be relied on for any purpose other than the purposes described herein. Determinations of financial results associated with the benefits described in this report, for purposes other than those identified above may be significantly different.

The findings in this report are based on data through July 1, 2024 and financial information through September 30, 2024. Future actuarial measurements may differ significantly from the current measurements presented in this report due to such factors as the following: plan experience differing from that anticipated by the economic or demographic assumptions; changes in economic or demographic assumptions; increases or decreases expected as part of the natural operation of the methodology used for these measurements (such as the end of an amortization period or additional cost or contribution requirements based on the Fund's funded status); and changes in plan provisions or applicable law. The scope of an actuarial valuation does not include an analysis of the potential range of such future measurements.

This valuation assumed the continuing ability of the plan sponsor to make the contributions necessary to fund this plan. A determination regarding whether or not the plan sponsor is actually able to do so is outside our scope of expertise and was not performed.

The actuarial information for GASB Statement No. 67 is intended to assist in preparation of the financial statements of the Plan. Financial statements are the responsibility of management, subject to the auditor's review. Please let us know if the auditor recommends any changes. Our calculation of the Net Pension Liability associated with the benefits described in this report was performed for the purpose of satisfying the requirements of GASB Statement No. 67. The Net Pension Liability is not an appropriate measure for measuring the sufficiency of plan assets to cover the estimated cost of settling the employer's benefit obligation. The Net Pension Liability is not an appropriate measure for assessing the need for or amount of future employer contributions. A calculation of the plan's liability for purposes other than satisfying the requirements of GASB Statement No. 67 may produce significantly different results.

The valuation was based upon information furnished by the Executive Director concerning Retirement Plan benefits, financial transactions, plan provisions and active members, terminated members, retirees and beneficiaries. We checked for internal and year-to-year consistency, but did not otherwise audit the data. We are not responsible for the accuracy or completeness of the information provided by the Executive Director.

In addition, this report was prepared using certain assumptions and methods approved by the Board and prescribed by the Florida Statutes as described in the section of this report entitled Actuarial Assumptions and Cost Methods. The investment return assumption was prescribed by the Board. The mortality rates were prescribed by law in accordance with Florida House Bill 1309 (codified in Chapter 2015-157). The prescribed methods include the use of an initial 30-year amortization period for amortizing the unfunded liability as required under Florida Statute 112.64(6)(a), the recognition of the present value of future Pension Liability Surtax proceeds as required by Florida Statute 112.64(6), and the use of a payroll growth assumption to amortize the unfunded liability as required under Florida Statute 112.64(6)(b). Additional information and disclosures regarding these prescribed methods can be found on pages 4 and 5 of this actuarial valuation report. The combined effect of the actuarial assumptions used in this report, excluding prescribed assumptions or methods set by law, is expected to have no significant bias (i.e., not significantly optimistic or pessimistic).

This report was prepared using ProVal's valuation model, a software product of Winklevoss Technologies. We are relying on the ProVal model. We performed tests of the ProVal model with this assignment and made a reasonable attempt to understand the developer's intended purpose of, general operation of, major sensitivities and dependencies within, and key strengths and limitations of the ProVal model. In our professional judgment, the ProVal valuation model has the capability to provide results that are consistent with the purposes of the valuation and has no material limitations or known weaknesses.

This report has been prepared by actuaries who have substantial experience valuing public employee retirement systems. To the best of our knowledge the information contained in this report is accurate and fairly presents the actuarial position of the Jacksonville Police and Fire Pension Fund as of the valuation date. All calculations have been made in conformity with generally accepted actuarial principles and practices, with the Actuarial Standards of Practice issued by the Actuarial Standards Board and with applicable statutes.

Peter N. Strong and Jeffrey Amrose are members of the American Academy of Actuaries. These actuaries meet the Qualification Standards of the American Academy of Actuaries to render the actuarial opinions contained herein. The signing actuaries are independent of the plan sponsor.

This actuarial valuation and/or cost determination was prepared and completed by us or under our direct supervision, and we acknowledge responsibility for the results. To the best of our knowledge, the results are complete and accurate. In our opinion, the techniques and assumptions used are reasonable, meet the requirements and intent of Part VII, Chapter 112, Florida Statutes, and are based on generally accepted actuarial principles and practices, with some exceptions noted on pages 4 and 5 under the section entitled "Disclosures Regarding the Pension Liability Surtax and Florida Statute 112.64(6)." There is no benefit or expense to be provided by the plan and/or paid from the Fund's assets for which liabilities or current costs have not been established or otherwise taken into account in the valuation. All known events or trends which may require a material increase in plan costs or required contribution rates have been taken into account in the valuation.

Gabriel, Roeder, Smith & Company will be pleased to review this valuation report with the Board of Trustees and to answer any questions pertaining to the valuation.

Respectfully submitted,

GABRIEL, ROEDER, SMITH AND COMPANY

Peter N. Strong, FSA, FCA, MAAA

Enrolled Actuary No. 23-6975 Senior Consultant & Actuary

Jeffrey Amrose, FCA, MAAA

Enrolled Actuary No. 23-6599 Senior Consultant & Actuary

FY 2024 Actuarial Valuation Report

Jacksonville Police and Fire Pension Fund Calculation of City Minimum Required Contribution as of October 1, 2024

ACTUARIALLY DE	TERMINED CONTRIBU	ITION (ADC)	
A. Valuation Date	October 1, 2024 After Assumption Changes	October 1, 2024 Before Assumption Changes	October 1, 2023
B. ADC to Be Paid During Fiscal Year Ending	9/30/2026	9/30/2026	9/30/2025
C. Assumed Date of Employer Contributions	10/1/2025	10/1/2025	10/1/2024
D. Expected Covered Payroll for the Year Beginning on the Valuation Date	\$ 166,632,100	\$ 148,090,043	\$ 159,542,895
E. Annual Payment to Amortize Unfunded Actuarial Liability	117,628,412	104,982,840	104,512,658
F. Employer Normal Cost	81,383,022	73,074,917	71,357,284
G. ADC if Paid on the Valuation Date: E + F	199,011,434	178,057,757	175,869,942
H. Contributions from Other Sources	0	0	0
I. City Contribution: G - H as % of Covered Payroll	199,011,434 119.43 %	178,057,757 120.24 %	175,869,942 110.23 %
J. Actuarially Determined Contribution (ADC) in Contribution Year*	201,499,077	180,283,479	178,068,316

^{* =} City Contribution (item G.) x (1+payroll growth of 1.25%).

Jacksonville Police and Fire Pension Fund **Actuarial Value of Benefits and Assets**

ACTUARIAL VALUE OF BEN	IEFITS AND ASSETS	20	
A. Valuation Date	October 1, 2024 After Assumption Changes	October 1, 2024 Before Assumption Changes	October 1, 2023
B. Actuarial Present Value of All Projected	50K-000-000K-000	3-000 Cator	
Benefits for			
Active Members	Newsylva and desired	1.500.000.000.000.000.000.000.000.000.00	
a. Service Retirement Benefits	\$ 1,817,127,888	1,555,458,847	\$ 1,646,520,776
b. Vesting Benefits	54,634,797	47,047,785	51,362,437
c. Disability Benefits	18,588,911	15,951,857	17,504,569
d. Preretirement Death Benefits	9,393,921	8,083,642	8,926,873
e. Return of Member Contributions	492,124	461,698	495,661
f. Total	1,900,237,641	1,627,003,829	1,724,810,316
Inactive Members a. Service Retirees	2 020 022 067	2 020 022 067	2 994 140 226
b. DROP Retirees	2,920,933,967 907,291,212	2,920,933,967 907,291,212	2,884,140,226 716,587,675
c. Disability Retirees	33,931,048	33,931,048	33,669,774
d. Beneficiaries	295,986,896	295,986,896	268,419,775
e. Terminated Vested Members	27,719,350	27,719,350	32,044,982
f. Total	4,185,862,473	4,185,862,473	3,934,862,432
3. Total for All Members	6,086,100,114	5,812,866,302	5,659,672,748
C. Actuarial Accrued (Past Service) Liability			
Active Members	1,327,451,699	1,151,127,082	1,198,899,349
2. Inactive Members	4,185,862,473	4,185,862,473	3,934,862,432
3. Total for All Members	5,513,314,172	5,336,989,555	5,133,761,781
D. Actuarial Value of Accumulated Plan Benefits per FASB No. 35	5,328,650,440	5,202,658,686	4,992,481,312
E. Plan Assets		111	
 Gross Market Value of Assets 	2,616,112,545	2,616,112,545	2,228,344,325
Reserve Accounts, including Share Plan	(19,597,333)	(19,597,333)	(32,906,463)
3. Sr. Staff Plan Assets	(3,902,404)	(3,902,404)	(3,584,008)
4. Net Market Value of Assets	2,592,612,808	2,592,612,808	2,191,853,854
5. Actuarial Value of Assets	2,431,722,768	2,431,722,768	2,297,064,315
F. Total Unfunded Actuarial Accrued Liability: C3 - E5	3,081,591,404	2,905,266,787	2,836,697,466
G. Net Present Value of Total Pension Liability Surtax Proceeds		1.11111007	
According to Pro Rata Share	1,468,570,644	1,468,570,644	1,372,394,747
H. Net Unfunded Actuarial Accrued Liability: F - G	1,613,020,760	1,436,696,143	1,464,302,719
I. Actuarial Present Value of Projected Covered Payroll	1,209,710,178	1,030,590,122	1,139,898,287
J. Funded Ratio: E5 / C3	44.11%	45.56%	44.74%
K. Percent of Actuarial Accrued Liability Covered by Assets and Total Pension Liability Surtax Proceeds: (G + E5) / C3	70.74%	73.08%	71.48%
L. Liquidity Ratio	1000	1000	
DROP Balance as of Valuation Date	448,347,838	448,347,838	416,397,298
Net Market Value (Net of DROP): E4 - L1	2,144,264,970	2,144,264,970	1,775,456,556
Annual Benefit Payments in Pay Status	232,211,883	232,211,883	218,461,269
4. Ratio: L2 : L3	9.23:1	9.23:1	8.13:1

^{*}Inactive members liabilities include DROP Account Balances, split based on status as of June 1.

Jacksonville Police and Fire Pension Fund Liquidation of the Unfunded Actuarial Accrued Liability

	UAA	L AMORTIZATI	ON PERIOD AND I	PAYMENTS		
	Original U	Current UAAL*				
Date Established	Type of Amortization Base	Amortization Period (Years)	Amount	Years Remaining	Amount	Payment
10/1/2016	Fresh Start	30	\$1,243,587,908	22	\$1,123,665,059	\$82,533,014
10/1/2017	Experience (Gain)/Loss	30	(102,449,877)	23	(97,188,085)	(6,970,093)
10/1/2017	Assumption Changes	30	67,640,845	23	64,166,833	4,601,889
10/1/2018	Experience (Gain)/Loss	30	(19,072,874)	23	(18,137,866)	(1,300,804)
10/1/2018	Method Change	29	15,507,222	23	14,747,014	1,057,620
10/1/2019	Experience (Gain)/Loss	28	33,690,255	23	31,993,526	2,294,498
10/1/2019	Benefit Change	28	2,158,327	23	2,049,629	146,994
10/1/2020	Experience (Gain)/Loss	27	84,589,421	23	80,730,253	5,789,777
10/1/2020	Assumption Changes	27	36,384,579	23	34,724,629	2,490,366
10/1/2021	Experience (Gain)/Loss	26	(147,822,021)	23	(141,793,946)	(10,169,117)
10/1/2021	Assumption Changes	26	98,517,513	23	94,500,040	6,777,313
10/1/2022	Experience (Gain)/Loss	25	79,289,877	23	77,475,609	5,556,362
10/1/2022	Assumption Changes	25	48,230,549	23	47,126,965	3,379,831
10/1/2022	Method Change	25	48,122,751	23	47,021,633	3,372,277
10/1/2023	Experience (Gain)/Loss	24	78,886,615	23	77,619,384	5,566,673
10/1/2024	Experience (Gain)/Loss	23	(2,004,534)	23	(2,004,534)	(143,760)
10/1/2024	Assumption Changes	23	176,324,617	23	176,324,617	12,645,572
			1,741,581,173		1,613,020,760	117,628,412

^{*}Reflects an offset equal to the net present value of the total pension liability surtax proceeds based on a pro rata share of 58.3%.

Jacksonville Police and Fire Pension Fund **Pension Liability Surtax Estimates**

Fiscal Year	Projected Total 1/2-Penny Sales Tax	Pe	Projected Pension Liability Surtax		58.3% of Revenue for Police and Fire Pension Fund	
2024	\$ 127,283,575					
2025	132,693,127					
2026	138,332,585					
2027	144,211,720					
2028	150,340,718					
2029	156,730,198					
2030	163,391,232					
2031	170,335,359	\$	127,751,519	\$	74,479,136	
2032	177,574,612		177,574,612		103,525,999	
2033	185,121,533		185,121,533		107,925,854	
2034	192,989,198		192,989,198		112,512,702	
2035	201,191,239		201,191,239		117,294,492	
2036	209,741,867		209,741,867		122,279,508	
2037	218,655,896		218,655,896		127,476,387	
2038	227,948,771		227,948,771		132,894,134	
2039	237,636,594		237,636,594		138,542,134	
2040	247,736,149		247,736,149		144,430,175	
2041	258,264,936		258,264,936		150,568,458	
2042	269,241,196		269,241,196		156,967,617	
2043	280,683,946		280,683,946		163,638,741	
2044	292,613,014		292,613,014		170,593,387	
2045	305,049,067		305,049,067		177,843,606	
2046	318,013,653		318,013,653		185,401,959	
2047	331,529,233		331,529,233		193,281,543	
2048	345,619,225		345,619,225		201,496,008	
2049	360,308,042		360,308,042		210,059,589	
2050	375,621,134		375,621,134		218,987,121	
2051	391,585,032		391,585,032		228,294,074	
2052	408,227,396		408,227,396		237,996,572	
2053	425,577,060		425,577,060		248,111,426	
2054	443,664,086		443,664,086		258,656,162	
2055	462,519,809		462,519,809		269,649,049	
2056	482,176,901		482,176,901		281,109,133	
2057	502,669,419		502,669,419		293,056,272	
2058	524,032,870		524,032,870		305,511,163	
2059	546,304,267		546,304,267		318,495,387	
2060	569,522,198		569,522,198		332,031,441	
2061	593,726,891		148,431,723		86,535,694	
Proceeds from	n 2031-2061:	\$ 1	0,068,001,586	\$	5,869,644,925	

Jacksonville Police and Fire Pension Fund 2025

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