

Steven E. Rohan Interim Inspector General

### OFFICE OF INSPECTOR GENERAL CITY OF JACKSONVILLE

REPORT OF INVESTIGATION CASE NUMBER: 2016-0007

ISSUE DATE: SEPTEMBER 29, 2016

"Enhancing Public Trust in Government"

## POSITION QUALIFICATIONS – MISRESPRESENTATION OF EDUCATION CREDENTIALS SYSTEMATIC FAILURE TO VERIFY CANDIDATE REPRESENTATIONS

### **EXECUTIVE SUMMARY**

The Office of Inspector General (OIG) received a complaint on April 13, 2016, which in substance alleged that several City of Jacksonville (COJ) employees and/or applicants had been promoted to positions without meeting the qualification of possessing a bachelor's degree or higher from an accredited college or university. One of the individuals identified was Gloria Hunter-Barnes (Hunter-Barnes), Environmental Scientist Supervisor, Environmental Quality Division (EQD), Neighborhoods Department who was identified for review of her educational credentials.

The OIG investigation found that Hunter-Barnes currently holds the Environmental Scientist Supervisor position (a civil service classified position) and held the Environmental Engineer/Scientist position during 2008-2013, both of which required a Bachelor's degree or higher (with no reference to accreditation in the job specifications). Employee Services records disclosed that Hunter-Barnes received an offer letter and was promoted to her current position of Environmental Scientist Supervisor in October 2014 from a Layoff/Reemployment Eligibility List. No records were found to show that Hunter-Barnes submitted an application for this promotion, and through testimony, no educational credential verification was conducted by Employee Services.

Through testimony, under the leadership of Director of Employee Services Kelli O'Leary, the COJ adhered to the Civil Service and Personnel Rules and Regulations (CS Rules) and as such per the CS Rules (effective October 2010) college degrees required as part of job specifications are to have been awarded by an institution of higher learning accredited by an accrediting agency or state approval agency recognized by the U. S. Department of Education (USDOE).

Hunter-Barnes' personnel file contained a college transcript from Warren National University (WNU), formerly known as Kennedy-Western University (KWU), which reflected a Bachelor of Science degree and graduation date in August 2007. A review of the USDOE website revealed that WNU was not recognized by the USDOE as an accredited institution. Further, the KWU Alumni Association website under, "Licensing and Accreditation Status", stated that "...KWU was never accredited by a higher education accreditation body recognized in the United States."

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Based upon of the Director of Employee Services testimony, all college degrees used to qualify for a COJ position must be from an accredited college or university. However, given that the job specifications for the Environmental Scientist Supervisor position were not updated by the City when the "accredited" language was adopted in the CS Rules (October 2010), and that no evidence was found which disclosed that Hunter-Barnes misrepresented her educational credentials to COJ Employee Services during the promotional process to the Environmental Scientist Supervisor in October 2014, the allegation that Hunter-Barnes may have misrepresented her educational credentials was **not substantiated.** 

There is, however, record evidence that supports a conclusion that Hunter-Barnes did not qualify for the position of Environmental Scientist Supervisor to which she was promoted in October 2014, based both on testimony and records that all college degrees for COJ positions must be from an accredited college or university. The OIG is not opining on Hunter-Barnes qualifications for the position of Environmental Scientist Supervisor.

The OIG investigation also disclosed that a lack of internal controls existed within Employee Services, specifically (1) the lack of verification of college degrees and transcripts; and (2) the lack of verification of the educational institutions related to degrees and transcripts submitted to ensure that those institutions were recognized by the U.S. Department of Education (USDOE). As a result of the lack of internal controls, several COJ applicants have obtained positions and/or been promoted to positions for which they did not meet the required educational qualifications.

During the course of the investigation the Administration took immediate action to correct the lack of internal controls, which will be outlined in the Management Comment and Corrective Action section of this Report of Investigation.

### INVESTIGATIVE REPORT

### **ALLEGATION**

Gloria Hunter-Barnes, Environmental Scientist Supervisor, Environmental Quality Division (EQD), Neighborhoods Department (Neighborhoods), may have misrepresented her educational credentials to COJ Employee Services.

### **GOVERNING DIRECTIVES**

- COJ Civil Service and Personnel Rules and Regulations (CS Rules) (October 2010), Rule 4, Application and Examination, Section 4.02 Application, (3) Qualification of Applicants, subpart (a);
- CS Rules, Definitions, page 77, definition of Accredited Institution; and
- CS Rules, Section 9.05, Reduction in Compensation, Demotions, Suspensions without Pay and Dismissals for cause including conduct unbecoming a public employee and willful falsification of records (false statements, misrepresentation or fraud of official documents, such as application...)

### **INVESTIGATIVE FINDINGS**

### Records Review

A review of the Civil Service job specifications for both the Environmental Scientist Supervisor dating back to October 2008, and the Environmental Engineer/Scientist dating back to June 2007, reflected that the open requirements/supplemental information required applicants to have at least a Bachelor's degree. However, neither one of these job specifications explicitly stated that the Bachelor's degree was to be from an accredited institution.

A review of Hunter-Barnes' personnel records disclosed that Hunter-Barnes was promoted to the position of Environmental Scientist Supervisor effective October 4, 2014, and that she had held the position of Environmental Engineer Scientist from May 10, 2008 to July 12, 2013.

CS Rules (October 2010), Rule 4, Application and Examination, Section 4.02 Application, (3) Qualification of Applicants, subpart (a) stated that:

applicants must furnish accepted evidence of meeting requirements (i.e., copies of college transcripts from an accredited institution, certificates, diploma, etc.) upon application for each position, unless an extension is granted by the Head of Human Resources.

CS Rules, Definitions, page 77, definition of Accredited Institution stated that:

an institution of higher learning accredited by an accrediting agency or state approval agency recognized by the U.S. Secretary of Education or as may be approved by the Head of Human Resources.

The OIG investigation determined that the word "accredited" was incorporated in the October 1, 2010 revision of the CS Rules. The word "accredited" was added to the CS Rules through the 2009 Proposed Civil Service Rule Changes spreadsheet dated October 29, 2009, provided by the Civil Service Board. Per a review of the Rationale for Change section related to the CS Rules referenced above, the following notes were annotated, specifically regarding (3) Qualifications of Applicants: "3(a) & (b) Reflects existing practice of not accepting colleges transcripts from unaccredited institutions" and specific to the definition of an accredited institution: "1A. Clarifies existing practice for determining accredited institutions."

Per a review of the CS Rules, revised October 1, 2010, as part of Rule 4, Application and Examination, Qualification of Applicants, subpart (a), as part of the application process Hunter-Barnes would have had to furnish accepted evidence of meeting requirements to include college transcripts from an accredited institution. However, it is noted that the position description of Environmental Scientist Supervisor had not been updated to incorporate the current wording of "accredited" after the CS Rules were revised.

There was no application found for Hunter-Barnes' current position as the Environmental Scientist Supervisor contained in Employee Services personnel records for Hunter-Barnes. However, Employee Services provided a copy of an October 6, 2014 letter which advised that the COJ offered Hunter-Barnes the position of Environmental Scientist Supervisor from the Layoff/Reemployment Eligibility List (certified on July 20, 2013). Hunter-Barnes was promoted to the position of Environmental Scientist Supervisor effective October 4, 2014. Per testimony, the City did not verify her educational credentials.

Per a review of the WNU transcript, Hunter-Barnes' enrollment date was February 23, 2004, and her graduation date was August 31, 2007. The transcript reflected a Bachelor of Science degree with a major in Environmental Engineering, and listed seven courses with a corresponding twenty-four (24) credit hours for the seven courses. No dates of attendance were listed for these seven courses. The transcript showed transfer credits from both Jacksonville University (JU) (80 credits) and Florida Community College at Jacksonville, Jacksonville, Florida (FCCJ) (11 credits). The WNU transcript reflected "Academic & Experiential Credit Award: 55% Equivalent Units: 33." (Note: An envelope stamped Office of the Registrar, Warren National University, Official Transcript Enclosed was sealed and unopened in her personnel file.)

During the investigation, Hunter-Barnes provided various records related to her Bachelor's degree to include a copy of the Private School License dated June 28, 2001 for Kennedy-Western University (KWU), Cheyenne, WY, (at some point was renamed to Warren National University (WNU)). Included in the records Hunter-Barnes provided was an undated copy of "Applicable Wyoming State Statutes on Licensing, Article 4: Private School Licensing", and per a review of the statutes the following language shall be contained in the enrollment agreement, "....is

licensed by the Wyoming department of education in accordance with W.S. 21-2-401 through 21-2-407 and that neither the department of education nor the Wyoming state board of education has accredited or endorsed any course of study being offered..." Per a review of the KWU's "Certification" agreement dated and signed by Hunter-Barnes on March 9, 2004, the first paragraph contained the required language by statute.

OIG further researched KWU, and found per a review of the KWU Alumni Association website that KWU "founded in 1984, was a post-secondary, distance learning, unaccredited private university..." and under the website's, "Licensing and Accreditation Status" section, that "...KWU was never accredited by a higher education accreditation body recognized in the United States." Further, KWU was required in 2006 to become accredited per Wyoming statutes, and in 2009 withdrew from the accreditation process.

### **Testimony**

# Statement of Tina Miller, Human Resources (HR) Specialist, Talent Management, Employee Services

In March 2016, Miller learned through Jessica Siefert, HR Business Partner, Talent Management, Employee Services, COJ that Melissa Long, Chief of Environmental Quality Division (EQD), Neighborhoods Department, contacted Siefert to discuss concerns relating to several EQD employees who may have submitted "fake" college degrees; and/or may have submitted college degrees/transcripts from non-accredited institutions in support of promotional opportunities within COJ.

On March 3, 2016, Siefert contacted Miller and together they (Miller and Siefert) completed an evaluation spreadsheet of employees within the EQD who had either been promoted or had been on the promotional list within the last several years. Per a review of Employee Service's records, three EQD employees were identified as having submitted college degrees and/or college transcripts from non-accredited colleges or universities, Hunter-Barnes being one of them.

Per a review of Hunter-Barnes' records, Hunter-Barnes submitted to the COJ a college diploma and college transcript from Warren National University (WNU). Miller conducted research and found that WNU was not listed in the USDOE college or university database. Upon Googling WNU, Miller discovered online news articles regarding WNU as a "diploma mill".

Miller advised that in May 2008, Hunter-Barnes was promoted from an Environmental Specialist (which did not require a college degree) to an Environmental Engineer/Scientist (which required a Bachelor's degree or Master's degree). Miller advised that Hunter-Barnes's current position as an Environmental Scientist Supervisor required a Bachelor's or Master's degree in a science, engineering, or environmental field.

Miller advised that the job descriptions for these positions did not contain verbiage that college degrees had to be from an accredited college or university. However, it was inferred that employees should submit college degrees and/or college transcripts from accredited colleges and universities. Miller further stated that per the CS Rules, COJ employees should be submitting college degrees and college transcripts from accredited institutions with their applications.

Miller was not aware of any exemptions by the head of HR or any degrees being accepted from non-accredited colleges or universities by the head of HR.

As of April 21, 2016, Miller advised that Talent Management did not have a process or Standard Operating Procedure (SOP) in place to verify that college degrees and/or college transcripts submitted were from accredited colleges or universities. However, there was an Employee Services Procedure, Determining Eligibility for Internal and External Recruitment (established August 19, 2015), which outlined the requirement of HR Specialist's to obtain a copy of college degrees and/or college transcripts. (OIG noted that this procedure does not have a verification of accreditation step.)

As a matter of practice, Miller stated if she did not recognize the name of a college, she would look up the college on the USDOE website in order to determine if the college was accredited.

Statement of Sandra Stonestreet, HR Specialist, Talent Management, Employee Services
In March or April 2016, Stonestreet received an e-mail from Jessica Siefert, HR Business
Partner, Talent Management, Employee Services which warned about individuals using
fraudulent college degrees and provided to her the USDOE website to be able to confirm
whether an institution was accredited. Prior to Siefert's e-mail, Stonestreet was not confirming
whether an (internal or external) applicant's college degree was from an accredited institution.
She stated that she had never been instructed by anyone to determine whether a college degree
was from an accredited institution.

### Statement of Dustin Pringle, former Personnel Services, Employee Services

Pringle advised that he recalled forwarding to Hunter-Barnes, the October 6, 2014 letter concerning the Layoff/Reemployment Eligibility promotion to Environmental Scientist Supervisor. He stated that he never verified Hunter-Barnes' educational requirements, and was never directed to do so. There were no SOPs in place to verify the educational qualifications for the individuals on the Layoff/Reemployment Eligibility list.

### Statement of Kelli O'Leary, Director, Employee Services

O'Leary had no specific information regarding Hunter-Barnes. O'Leary stated that the COJ adheres to the CS Rules definition of an accredited institution, "as an institution of higher learning accredited by an accrediting agency or state approval agency recognized by the USDOE..." She also stated that COJ employees should submit to Employee Services college degrees from accredited institutions recognized by USDOE.

Based upon O'Leary's understanding of the CS Rules, the Head of HR/Employee Services had the discretion to accept and approve a non-accredited degree for a job specification. However, as Director of Employee Services, she had never deviated from the CS Rules' definition.

O'Leary believed COJ job specifications should contain clear verbiage that only college degrees from accredited institutions would be accepted. This would allow employees to be unequivocally aware of expectations and would protect the COJ.

# Statement of Gloria Hunter-Barnes, Environmental Scientist Supervisor, Stormwater Services, Neighborhoods Department

Hunter-Barnes stated that she attended both JU and FCCJ before enrolling to complete her online degree with WNU (2005 to 2007), formerly known as Kennedy Western University (KWU). She stated that she did not graduate from either JU or FCCJ with a degree. However, in 2007, she received a Bachelor of Science Degree in Environmental Engineering from WNU. Hunter-Barnes explained she needed a bachelor's degree in order to qualify for both the Environmental Scientist/Engineer and the Environmental Scientist Supervisor positions. WNU allowed many of Hunter-Barnes' previous colleges credits to transfer to their degree program and based upon information provided by WNU, she needed approximately five additional college courses in order to obtain her Bachelor's degree.

Hunter-Barnes believed WNU was a "legitimate" accredited university. Hunter-Barnes was completely surprised when told during the OIG interview that WNU was not an accredited college or university recognized by the USDOE. Hunter-Barnes stated at the time she began taking courses at WNU she was aware the university was not accredited by "the major accreditations that other universities have" such as the University of Florida or University of North Florida. She stated that WNU provided documentation to her that showed they were accredited and were licensed to operate in Wyoming.

Hunter-Barnes stated she attended classes online with WNU and did not just pay for a "degree". She spent approximately \$6,000 in order to obtain her bachelor's degree from WNU. She did not receive any tuition reimbursement from COJ. She stated she would not have wasted thousands of dollars on this university if it was not "legitimate".

She stated that she never knowingly submitted any fraudulent record or forms to COJ, regarding her "degree" from WNU. She stated she did not falsify her COJ applications and did not misrepresent that she had a Bachelor's degree to COJ Employee Services.

Subsequent to her interview, Hunter-Barnes provided various records to the OIG regarding KWU/WNU. These records in substance included emails and records dated between 2004 and 2007, and include a copy of State of Wyoming Department of Education Private School License (Post-Secondary Education Institution) dated June 28, 2001, with an expiration date of June 30, 2006; Applicable Wyoming State Statutes on Licensing, and a "Certification" agreement.

### **CONCLUSION**

The OIG investigation found that Hunter-Barnes currently holds the Environmental Scientist Supervisor position, and held the Environmental Engineer/Scientist position during 2008-2013, both of which required a Bachelor's degree or higher. The investigation also determined that neither position description had been updated to include the word "accredited", which had been incorporated into the CS Rules in October 2010 under Qualification of Applicants. (Note: Hunter-Barnes was already in the Environmental Engineer/Scientist position when the CS Rules "accredited" language was updated.)

Hunter-Barnes provided records that showed that although KWU/WNU was licensed at one time by the State of Wyoming, the enrollment certification form signed by Hunter-Barnes in 2004

stated that "I understand that Kennedy-Western University is licensed by the Wyoming department of education in accordance with W.S. 21-2-401 through 21-2-407 and that neither the department of education nor the Wyoming state board of education has accredited or endorsed any course of study being offered by Kennedy-Western University." Additionally, KWU on their own website stated that "...KWU was never accredited by a higher education accreditation body recognized in the United States."

Based on testimony and records, the investigation disclosed that Hunter-Barnes was promoted to the Environmental Scientist Supervisor position from a Layoff/Reemployment Eligibility List in October 2014, and no application was submitted by Hunter-Barnes. The position description did not specify that the required degree needed to be from an accredited institution, nor did Hunter-Barnes ever assert on any required form during promotional process that her degree was accredited. Furthermore, the COJ did not verify her educational credentials for this position.

Based upon of the Director of Employee Services testimony all college degrees used to qualify for a COJ position must be from an accredited college or university. Therefore, the record evidence supports a conclusion that Hunter-Barnes did not qualify for the position of Environmental Scientist Supervisor to which she was promoted. However, given that the job specifications were not updated when the "accredited" language was adopted in the CS Rules (October 2010), and that no evidence was found which disclosed that Hunter-Barnes misrepresented her educational credentials to COJ Employee Services during the promotional process to the Environmental Scientist Supervisor position the allegation was **not substantiated**.

The OIG investigation also disclosed that a lack of internal controls existed within Employee Services, specifically (1) the lack of verification of college degrees and transcripts; and (2) the lack of verification of the educational institutions related to degrees and transcripts submitted to ensure that those institutions were recognized by the USDOE. As a result of the lack of internal controls, several COJ applicants have obtained positions and/or been promoted to positions for which they did not meet the required educational qualifications (reported separately). During the course of the investigation the Administration took immediate corrective action relating to the lack of internal controls, as outlined in the Management Comment and Corrective Action section.

### RECOMMENDED CORRECTIVE ACTIONS

During the course of this investigation OIG identified a lack of internal controls. The OIG recognizes that the Administration took immediate action to rectify the lack of internal controls.

The OIG recommends that corrective actions include the following:

1. Review, verify, and update all citywide position descriptions that require a college degree to ensure that the appropriate definition of "accredited institution" is included in all job descriptions to ensure consistency and uniformity. Provide a comprehensive list of all so-updated position descriptions. This recommendation should also extend to all future job announcements if a college degree is required.

- 2. Develop written policies and procedures regarding the verification process of all educational credentials (i.e. college degrees, professional licenses and certifications) to include those in line for promotion(s) from the Layoff/Reemployment Eligibility list. Consider incorporating an education verification checklist that adheres to the State of Florida document retention guidelines for both employees and applicants.
- 3. Consider using a third party vendor to verify that college degrees are from accredited institutions, for both internal and external applicants.

In addition, OIG requests that the Administration advise if any personnel action(s) (including all outcomes) are taken as a result of this investigation.

### IDENTIFIED, QUESTIONED, AND AVOIDABLE COSTS

**Identified Costs:** N/A **Questioned Costs:** N/A **Avoidable Costs:** N/A

### **HUNTER-BARNES' RESPONSE**

On August 25, 2016, the OIG hand delivered a copy of the draft Report of Investigation to Hunter-Barnes who was provided the opportunity to submit a written explanation or rebuttal to the findings as stated in this Report of Investigation within ten (10) calendar days. No response was received from Hunter-Barnes.

### MANAGEMENT COMMENTS AND CORRECTIVE ACTION

On August 25, 2016, the Chief Administrative Officer, Office of Mayor Lenny Curry, City of Jacksonville, FL was provided the opportunity to submit a written explanation or rebuttal to the findings as stated in this Report of Investigation within twenty (20) calendar days, due on or before September 14, 2016. The Administration subsequently requested and was granted an extension with a response then due on September 21, 2016. On September 21, 2016, a written response was received from the Office of Mayor Lenny Curry and is attached in its entirety to this report.

As a result of this investigation, the Office of Mayor Lenny Curry implemented various corrective actions per their attached response. Of significance, the Administration is adding the word "accredited" to all appointed employee job specifications requiring a degree and is working with the respective unions concerning adding this language to Civil Service job specifications. Additionally, the City is now using a clearinghouse to verify accredited schools and to confirm that the applicants/employees have attended and/or graduate proffered colleges and universities. Further, the City has also updated and/or revised policies and procedures relating to the verification of educational credentials, professional licenses and certificates required for City positions.

Respectfully Submitted,

Steven E. Rohan

Interim Inspector General September 29, 2016

### Attachments:

Management's Response, dated September 21, 2016, (with accompanying attachments)

cc: IG Distribution A

This investigation has been conducted in accordance with the ASSOCIATION OF INSPECTORS GENERAL Principles & Quality Standards for Investigations.



### OFFICE OF MAYOR LENNY CURRY

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To:

Steve Rohan

Interim Inspector General

From:

Marlene Russell

**Director of Organizational Effectiveness** 

Date:

September 21, 2016

SUBJECT:

Response - Draft Report of Investigation

Case No. 2016-0007

Based on the conclusions in subject report and the recommended corrective actions from the Office of Inspector General, below are management comments regarding same.

### **Report Conclusion**

The OIG investigation found that Hunter-Barnes currently holds the Environmental Scientist Supervisor position, and held the Environmental Engineer/Scientist position during 2008-2013, both of which required a Bachelor's degree or higher. The investigation also determined that neither position description had been updated to include the word "accredited", which had been incorporated into the CS Rules in October 2010 under Qualification of Applicants. (Note: Hunter-Barnes was already in the Environmental Engineer/Scientist position when the CS Rules "accredited" language was updated.)

Hunter-Barnes provided records that showed that although KWU/WNU was licensed at one time by the State of Wyoming, the enrollment certification form signed by Hunter-Barnes in 2004 stated that "I understand that Kennedy-Western University is licensed by the Wyoming department of education in accordance with W.S. 21-2-401 through 21-2-407 and that neither the department of education 1ror the Wyoming state board of education has accredited or endorsed any course of study being offered by Kennedy-Western University." [Emphasis added]. Additionally, KWU on their own website stated that "...KWU was never accredited by a higher education accreditation body recognized in the United States." [Emphasis added.]

Based on testimony and records, the investigation disclosed that Hunter-Barnes was promoted to the Environmental Scientist Supervisor position from a Layoff/Reemployment Eligibility List in October 2014, and no application was submitted by Hunter-Barnes. The position description did not specify that the required degree needed to be from an accredited institution, nor did Hunter-Barnes ever assert on any required form during promotional process that her degree was accredited. Furthermore, the COJ did not verify her educational credentials for this position.

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Based upon of the Director of Employee Services testimony all college degrees used to qualify for a COJ position must be from an accredited college or university. Therefore, the record evidence supports a conclusion that Hunter-Barnes did not qualify for the position of Environmental Scientist Supervisor to which she was promoted. However, given that the job specifications were not updated when the "accredited" language was adopted in the CS Rules (October 2010), and that no evidence was found which disclosed that Hunter-Barnes misrepresented her educational credentials to COJ Employee Services during the promotional process to the Environmental Scientist Supervisor position the allegation was not substantiated.

The OIG investigation also disclosed that a lack of internal controls existed within Employee Services, specifically (I) the lack of verification of college degrees and transcripts; and (2) the lack of verification of the educational institutions related to degrees and transcripts submitted to ensure that those institutions were recognized by the USDOE. As a result of the lack of internal controls, several COJ applicants have obtained positions and/or been promoted to positions for which they did not meet the required educational qualifications (reported separately). During the course of the investigation the Administration took immediate corrective action relating to the lack of internal controls, as outlined in the Management Comment and Corrective Action section.

### **Recommended Corrective Action 1:**

Review, verify, and update all citywide position descriptions that require a college degree to ensure that the appropriate definition of "accredited institution" is included in all job descriptions to ensure consistency and uniformity. Provide a comprehensive list of all updated position descriptions. This recommendation should also extend to all future job announcements if a college degree is required.

### **Management Comments:**

The Employee Services Department is adding the word "accredited" to all appointed employee job specifications requiring a degree. This job category will be completed by September 23, 2016. Civil Service job specifications require union notification and this part of the project will be completed by October 31, 2016. This recommendation will be extended to all future job announcements for *required* degrees.

### **Recommended Corrective Action 2:**

Develop written policies and procedures regarding the verification process of all educational credentials (i.e. college degrees, professional licenses and certifications) for all citywide positions for both internal and external COJ applicants. Consider incorporating an education verification checklist that adheres to the State of Florida document retention guidelines for both employees and applicants.

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### **Management Comments:**

The following documents listed below describe the processes and procedures performed by the Employee Services Department to verify educational credentials, professional licenses and certifications required for City of Jacksonville positions.

- Determining Eligibility this includes an assessment of the applicants' education and the qualification requirements
- Education Verification Procedure this provides each of the work units' responsibilities for verifying education with college/university (or postsecondary institutions)
- Verifying and Maintaining required Certifications and Licenses this procedure outlines the process for verifying and maintaining certifications and professional licenses
- Hiring Process Checklist for Employee Services Business Partner checklist utilized by the HR Business Partner to ensure all requirements are met prior to hire or promotion
- New Hire Attachment Checklist checklist utilized to verify all required documents have been received

### **Recommended Corrective Action 3:**

Consider using a third party vendor to verify that college degrees are from accredited institutions, for both internal and external applicants.

### **Management Comments:**

The name of the clearinghouse Employee Services utilizes to verify accredited schools and to confirm that the applicant/employee has attended and/or graduated is National Student Clearinghouse (<a href="https://www.studentclearinghouse.org">www.studentclearinghouse.org</a>).

The Administration takes the investigation findings listed very seriously and has reviewed each recommended corrective action and responded accordingly.

Additionally, this matter has been referred to the Office of General Counsel for further investigation and review of the involved employees' actions.

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Please let me know if you have any questions.

cc: Lisa Green, Director of Investigations

Sam E. Mousa, P.E., Chief Administrative Officer

Kelli O'Leary, Director, Employee Services Department

Marsha Oliver, Director, Public Affairs Sean Granat, Office of General Counsel

File No. 2016-0007

Attachments: Appointed Official Position Requirements spreadsheet

Employee Services Forms – Determining Eligibility, Education Verification Procedure Verifying and Maintaining required Certifications and Licenses, Hiring Process

Checklist for HR Business Partner, and New Hire Attachment Checklist

Bachelors' Degree or higher from an accredited college or university in finance, accounting, business management or a related			(	TORACIONE	100
Bachelors' Degree or higher in an accredited college or university in business, insurance and/or risk management or a law degree and at least five years' experience in insurance and risk management activities, including workers' compensation, automobile and general liability matters at a professional level.	N <sub>O</sub>	Yes	Yes	RISK MANAGER	Finance and Administration
Bachelors' Degree or higher in an accredited college or university in accounting and at least five years supervisory experience in general accounting or equivalent training and experience.	N <sub>0</sub>	Yes	Yes	CITY COMPTROLLER	Finance and Administration
The Chief shall have a bachelor's degree or higher from an accredited college or university and at least five years of experience in an administrative or executive position as a purchasing agent for a business, corporation, governmental body or have a law degree or other commensurate training and experience.	N <sub>O</sub>	Yes	Yes	CHIEF OF PROCUREMENT DIVISION	Finance and Administration
Bachelors' Degree from an accredited institution and five or more years of progressively responsible related experience in information technology, systems, strategic planning and project management or any equivalent combination of education, experience and training that provides the required knowledge, skills and abilities.	No	Yes	Yes	CHIEF OF INFORMATION TECHNOLOGIES	Finance and Administration
The Chief shall have a bachelor's degree or higher from an accredited college or university or other commensurate training and experience and at least five years' experience in an administrative or executive position in the management, maintenance, and repair of motor vehicles, equipment, or similar operations.	N <sub>O</sub>	Yes	Yes	CHIEF OF FLEET MANAGEMENT	Finance and Administration
Bachelor's Degree or higher from an accredited college or university in business, accounting or public administration, and at least five years' experience in budget preparation or public management.	No	Yes	Yes	BUDGET OFFICER	Finance and Administration
Shall have a bachelor's degree or higher from an accredited college or university in finance, accounting, business administration, public administration, or a similar field, and seven (7) years' experience in public or governmental finance, three of which are in a management capacity. Must possess a thorough understanding of the principles of municipal finance, budgeting, and accounting, and of applicable provisions of the Laws of the State of Florida; or an equivalent combination of education experience. Must possess proven administrative ability, and a record of exceptional performance in an executive level public or private sector financial management position.	8	Yes	Yes	DIRECTOR OF FINANCE & ADMINISTRATION/ CHIEF	Finance and Administration
The Chief shall have a bachelor's degree or higher from an accredited college or university, proven administrative ability, and at least five years' of experience in the field of employee recruiting, training, and employee services management.	No	Yes	Yes	CHIEF OF TALENT MANAGEMENT	Employee Services
The Chief shall have a bachelor's degree or higher from an accredited college or university, proven administrative ability, and at least five years of experience in the field of employee and/or labor relations management, or shall have a law degree and at least five years of experience in the field of labor and employment law.	No	Yes	Yes	CHIEF OF EMPLOYEE AND LABOR RELATIONS	Employee Services
The Chief shall have a bachelor's degree or higher from an accredited college or university, proven administrative ability, and at least five years' experience in the field of compensation and employee benefits management.	N <sub>o</sub>	Yes	Yes	CHIEF OF COMPENSATION AND BENEFITS	Employee Services
Shall have a bachelor's degree or higher from an accredited college or university and at least five (5) years full time experience in human resources management.	No	Yes	Yes	DIRECTOR OF EMPLOYEE SERVICES	Employee Services
A minimum of five (5) years of progressively responsible experience in downtown redevelopment or similar capacity, at least four (4) years of which should be in a supervisory or consulting role or an equivalent combination of training and experience. A Bachelor's degree is required in a related field such as city planning, real estate, finance, architecture, urban design, or public administration, with a strong preference for a Master's degree in a related discipline, all as described in further detail in the DIA CEO Qualifications and Criteria Schedule attached as Revised Exhibit 1 to Ordinance 2012-680-E.	<b>S</b>	Z 0	Yes	DOWNTOWN INVESTMENT AUTHORITY/CEO	Downtown Investment Authority
Open Requirements/Supplemental Information	License Required?	Degree Accredited?	Degree Required?	Job Title	Dept.

Sec 34.202	Shall have a bachelor's degree or higher from an accredited college or university and at least (5) five years of experience in affordable housing or in community planning, and have proven administrative experience.	No	Yes	Yes	CHIEF OF HOUSING AND COMMUNITY DEVELOPMENT	Neighborhoods
Sec 34,402	The Chief shall have a bachelors degree or higher from an accredited college or university with five years of engineering or pollution control experience, including at least two years of experience in air and water pollution control activities and shall be registered by the State of Florida as a Professional Engineer within one year of appointment.	Yes	Yes	Yes	CHIEF OF ENVIRONMENTAL QUALITY	Neighborhoods
Sec 34.602	The Chief shall have a bachelor's degree or higher from an accredited college or university and at least five years of management experience preferably in the management of an animal care facility.	No	Yes	Yes	CHIEF OF ANIMAL CARE AND PROTECTIVE SERVICES	Neighborhoods
Sec 34.103	The Operations Director shall have a four year degree from an accredited university or college, and a minimum of five years of experience in an administrative or regulatory position.	No	Yes	Yes	OPERATIONS DIRECTOR/NEIGHBORHOODS	Neighborhoods
Sec 34.102	The Director shall have a bachelor's degree or higher from an accredited college or university and at least five years of experience in an administrative or executive position.	No	Yes	Yes	DIRECTOR OF NEIGHBORHOODS	Neighborhoods
Sec 22.102	The Director shall have a bachelor's degree or higher from an accredited college or university and have at least five years of administrative experience.	No	Yes	Yes	DIRECTOR OF MILITARY AND VETERANS AFFAIRS	Military Affairs and Veterans
FS 406.06	A practicing physician in pathology that is a member of the Medical Examiners Commission shall be eligible to serve as a district medical examiner upon approval by the Governor. (FL 406.06)	Yes	N N	Z o	DISTRICT CHIEF MEDICAL EXAMINER	Medical Examiner
Sec 602.304	A bachelor's degree or higher from an accredited college or university, and at least ten years of experience in government auditing, investigation, or prosecutorial or criminal justice administration, public administration or business administration. A master's degree or higher is preferred. Professional certifications such as certified inspector general, certified inspector general auditor or investigator, certified public accountant, certified internal auditor, or certified fraud examiner are recommended. The Inspector General shall not have been found guilty of or entered a plea of nolo contendere to any felony, or any misdemeanor involving the breach of public trust. Unless a certification is already held, the Inspector General shall be required to obtain certification within 24 months of becoming the Inspector General. Preferred experience: Ten (10) years of responsible work in Federal, State, or Local law enforcement officer/official or as an Inspector General, or ten (10) years of responsible work as a Certified Public Accountant, Internal Auditor government attorney with expertise in investigating fraud, mismanagement and corruption or as a person with progressive supervisory and management expertience in an investigative public agency similar to an Inspector General's Office; including ten (10) years of related supervision; or any equivalent combination of related training and experience.	2 0	Yes	Yes	INSPECTOR GENERAL	Inspector General
Sec 25.102	Shall be an attorney licensed to practice law in the State of Florida and have at least five (5) years' experience in the practice of law.	Yes	N N	20	GENERAL COUNSEL	General Counsel's Office
Sec 31.602	The Chief shall have had at least five years' administrative or executive experience.	No	No	No	CHIEF OF EMERGENCY PREPAREDNESS	Fire and Rescue
Sec 31.502	The Chief shall have had at least five years' administrative or executive experience	No	No	N <sub>O</sub>	CHIEF OF FIRE PREVENTION	Fire and Rescue
Sec 31.302	The Chief shall have at least five years' experience in the administration or management of firefighting, emergency medical or rescue personnel, equipment and apparatus.	No	N <sub>O</sub>	N <sub>o</sub>	CHIEF OF RESCUE	Fire and Rescue
Sec 31,402	The Chief shall have at least five years' experience in the administration, training or management of fire fighting, emergency medical or rescue personnel, equipment and apparatus.	No	S 0	N <sub>O</sub>	CHIEF OF FIRE TRAINING	Fire and Rescue
Sec 31.202	The Chief, Fire Operations shall have at least five years' experience in the administration of firefighting, emergency medical or rescue personnel, equipment and apparatus; or commensurate training and experience.	No	N <sub>O</sub>	N <sub>O</sub>	CHIEF OF FIRE OPERATIONS	Fire and Rescue
Sec 31,101		No	Yes	Yes	DIRECTOR OF FIRE AND RESCUE	Fire and Rescue
Ordinance Code	<u>nal</u> Open Requirements/Supplemental Information	Professiona Degree License Accredited? Required?	d?	Degree Required?	Job Title	Dept.

Sec 30 302	Possess a college degree in urban planning, community planning, regional planning, architecture, geography or landscape architecture public administration or related field and at least seven years' experience in comprehensive community planning, or at least five years of experience with a master's degree in any of the listed fields, or commensurate training and experience, and shall have proven administrative experience.	No	No	Yes	Planning and Development   CHIEF OF CURRENT PLANNING
Sec 34.202	Possess bachelor's degree or higher in an accredited college or university degree in urban or regional planning, geography or civil engineering, community planning, architecture, landscape architecture, public administration or related field and at least seven years' experience in comprehensive community planning or at least five years of experience with a master's degree in any of the listed fields, or commensurate training and experience, and shall have proven administrative experience.	N <sub>0</sub>	Yes	Yes	Planning and Development CHIEF OF COMMUNITY PLANNING
Sec 30,602	The Chief shall possess a Standard Building Code Administrators license, pursuant to F.S. § 468.609, and shall have been employed by the building inspection component of a municipal government for at least one year. A preference shall be given to individuals who have had at least five years of experience as a Certified Building Contractor or Certified General Contractor.	Yes	NA	No	Planning and Development CHIEF OF BUILDING INSPECTION
Sec 30.101	Possess a master's degree in public administration, urban planning or a related field or shall have ten years' professional and administrative experience in a managerial capacity, at least five of which shall be in an urban planning agency or organization.	No	No	No	Planning and Development DIRECTOR OF PLANNING AND DEVELOPMENT
Sec 28.502	The Chief shall have a bachelor's degree or higher from an accredited college or university in sociology, psychology or a related field and have at least five years of administrative experience in at least one of the areas of responsibility.	No	Yes	Yes	Parks, Rec and Comm Services   CHIEF OF SOCIAL SERVICES
Sec 28 602	The Chief shall have a bachelor's degree or higher from an accredited college or university in psychology, sociology or a related field and at least five years of experience in the social services or related field.	N <sub>o</sub>	Yes	Yes	Parks, Rec and Comm Services CHIEF OF SENIOR SERVICES
Sec 28.302	The Chief shall have a bachelor's degree or higher from an accredited college or university in the recreation field and at least five years of progressive management experience in the recreation field and be a Certified Park & Recreation Professional or Certified Park & Recreation Executive.	Yes	Yes	Yes	Parks, Rec and Comm Services   CHIEF OF RECREATION & COMMUNITY PROGRAMMING
Sec 28.402	The Chief shall have a bachelor's degree or higher from an accredited college or university and at least five years of management or executive experience in natural resource recreation.	N <sub>O</sub>	Yes	Yes	Parks, Rec and Comm Services   CHIEF OF NATURAL AND MARINE RESOURCES
Sec 28,902	The Chief shall have a bachelor's degree or higher from an accredited college or university and have at least five years of administrative experience in at least one of the areas of responsibility.	N <sub>o</sub>	Yes	Yes	Parks, Rec and Comm Services CHIEF OF DISABLED SERVICES
Sec 28.102	The Director shall have a bachelor's degree or higher from an accredited college or university in recreation management, sociology, psychology, public/business administration, management or similar field and at least five years of progressively responsible experience in a management or executive position. Certification within field of expertise is preferred.	No	Yes	Yes	DIRECTOR OF PARKS, RECREATION, AND COMMUNITY Parks, Rec and Comm Services   SERVICES
Sec 26.102	The Officer shall have a bachelor's degree or higher from an accredited university or college. The officer shall possess at least ten years professional experience in commercial real estate, deal structuring, fundamental economics, banking or related legal experience and high-level negotiations, which must include at least two years of economic development and financial analysis.	N <sub>O</sub>	Yes	Yes	Office of Economic  ECONOMIC DEVELOPMENT OFFICER
Sec 34.302	The Chief shall have a bachelor's degree or higher from an accredited college or university and at least five years of experience in an administrative or management position.	No	Yes	Yes	Neighborhoods CHIEF OF MUNICIPAL CODE COMPLIANCE
Sec 34.502	The Chief shall have a bachelor's degree or higher from an accredited college or university and shall have at least five years of experience in mosquito control. Per Chapter 388, F.S., 5E-13.032, candidate must hold a valid Public Health Pest Control license and a State Director's Certification prior to appointment or obtain the Director's Certification within six (6) months of employment.	Yes	Yes	Yes	Neighborhoods CHIEF OF MOSQUITO CONTROL
Ordinance Code	Open Requirements/Supplemental Information	License Reguired?	Degree Accredited?	Degree Required?	Job Title

Sec 27.102		No	No	Yes	SPORTS AND ENTERTAINMENT OFFICER	Sports and Entertainment
	Bachelor's degree is required. Eight years of professional experience in the areas of Sports and Entertainment. A minimum of five years of senior level administrative experience, preferably with a background in a sports related organization is preferred.  Knowledge and experience in budgeting, financial management, public relations, and communication with support groups.					
Sec 32.902	Shall be registered as a Professional Engineer and have at least five years traffic engineering experience in a responsible capacity.	Yes	NA A	No	CHIEF OF TRAFFIC ENGINEERING	Public Works
Sec 32,602	the solid waste industry.	N <sub>O</sub>	Yes	Yes	CHIEF OF SOLID WASTE DIVISION	Public Works
200.20.202	Shall have a harhein's degree or higher in an entredited rollege or university and at least five (5) years management experience in					
Ser 32 302	Shall have a four year degree in engineering, construction or construction management. Must be a registered Professional Engineer with a license in the State of Florida. A minimum of 5 years experience in managing buildings or working in the fields of building management, traffic engineering, or roadway and drainage design and maintenance.	Yes	Z 6	Yes	CHIEF OF RIGHT OF WAY AND STORMWATER	Public Works
Sec 32.402	Shall have a bachelor's degree or higher from an accredited college or university and at least five (5) years real estate experience in industry, government, brokerage or appraisal.	N <sub>O</sub>	Yes	Yes	CHIEF OF REAL ESTATE	Public Works
Sec 32.502	The Chief shall have at least five years experience in maintenance work.	No	NA	No	CHIEF OF PUBLIC BUILDINGS	Public Works
Sec 32.802	The Division Chief shall have a minimum of seven years supervising landscape maintenance and mowing for government entities.  Candidates with horticulturist, arborist, agribusiness or landscape architecture degrees should be given preference.	N <sub>O</sub>	N <sub>O</sub>	No	CHIEF OF MOWING AND LANDSCAPE MAINTENANCE	Public Works
Sec 32,202	Advisory Committee	Yes	NA	No	MANAGEMENT	Public Works
	public works field or in private industry. The City Engineer shall serve as staff to the Context Sensitive Streets Standards  Committee set forth in Section 32.702, Ordinance Code and serve as the Chairman of the Subdivision Standards and Policy				CHIEF OF ENGINEERING & CONSTRUCTION	
2C 2C 207	Shall be registered by the State of Florida as a Professional Engineer and have at least five years' experience as an engineer in the			1		
Sec 22 104	The Operations Director shall be registered by the State of Florida as a Professional Engineer and have at least five (5) years of management or executive experience	<b>Y D</b>	Z D	Z	OPERATIONS DIRECTOR/PUBLIC WORKS	Public Works
Sec 32.101	The Director shall be registered by the State of Florida as a Professional Engineer and have at least five years experience in industrial or municipal public works.	Yes	NA NA	N <sub>O</sub>	DIRECTOR OF PUBLIC WORKS	Public Works
Sec 90.103	understanding of the principles of public librarianship, customer service, and organizational dynamics.	20	Yes	Yes	LIBRARY DIRECTOR	Public Library
	A Master's degree in Library or information Science from an American Library Association accredited school and ten years professional experience in a large and diverse library system to include at least five years in library management at the senior level with budget experience. Must be able to work with a large and diverse population; must possess a thorough knowledge and	OX.				
Sec 30 802	Possess a college degree in urban planning or urban design or related field and have at least 10 years' experience in transportation planning and management experience, or at least five years of transportation experience with a master's degree in any of the listed fields, or commensurate training and experience, and shall have proven administrative experience.	No	N <sub>o</sub>	Yes	CHIEF OF TRANSPORTATION PLANNING	Planning and Development
Sec 30.502	engineering, community planning, architecture, landscape architecture, public administration or related field and at least seven years' experience in civil engineering or at least five years of experience with a master's degree in any of the listed fields, or ten years' experience in civil engineering with an associate's degree in civil engineering or commensurate training and experience, and shall have proven administrative experience.	No.	Yes	Yes	CHIEF OF DEVELOPMENT SERVICES	Planning and Development
Oromanice code	Decease harhabot's dagged or higher in an according an Illiano or columnity is such a personal classical and in the control of					
Ordinanco Codo	Open Requirements/Supplemental information	Required?	Accredited?	Required?	Job Title	Dept.
in the second		Professiona				

## **EMPLOYEE SERVICES**

### **Procedures**



Revised: 7/14/16, 6/28/16 Established: 8/19/15

## Determining Eligibility for Internal and External Recruitment

**Definition** 

This procedure details the process for determining eligibility for

internal and external postings. Guidelines for eligibility lists are also

include.

Responsible

HR Specialist and HR Business Partner

Corresponding

Directive

**Notes** 

Procedure:		
Actions	Description	Responsible
1. Moving Applicants through NEOGOV	Step 1 (Applications Received):  1. Move all applicants to step 2.  a. Select Go to Supplemental Questionnaire b. Select All	HR Specialist/HR Business Partner
	Step 2 (Supplemental Questionnaire): The system scores the responses to the questions based on the scoring plan that was set up in NEOGOV.  1. Move all applicants with a passing score to Step 3  a. Select Advance to Next Step b. Select Passing  2. Check the responses for the first few failing to ensure the scoring plan is set up correctly.  3. Send an email notification to failed applicants.	

Actions	Description	Responsible
	<ul> <li>a. Select Email Notify</li> <li>b. Select Failed or Selected. (Use selected when some applicants have already received a notice.)</li> <li>c. Choose template: Did Not Meet Minimum Qualifications - Supplemental Questionnaire</li> </ul>	
	<ol> <li>Step 3 (Minimum Qualifications Review):</li> <li>Determine eligibility based on the minimum qualifications required for the job. See "Eligibility" below for additional information.</li> <li>Send a notice to applicants.         Notices should be sent after eligibility has been determined for continuous recruitment or after the close date.         a. Select Email Notify         b. Select Failed or Passed         c. Select the appropriate template (see "Templates" below).         d. Select Generate Notice or Edit (if changes are needed)         e. Select Send     </li> </ol>	
Templates	<ul> <li>Eligible Applicants:</li> <li>Civil Service – Use "Placed on Eligibility List - Civil Service"</li> <li>Non-Civil Service – Use "Eligible – Non-Civil Service"</li> <li>Ineligible Applicants:</li> <li>Use template: Ineligible – External (Applicants determined ineligible in Step 3 may be able to provide additional information for their application to be reconsidered.)</li> </ul>	HR Specialist/HR Business Partner
	Internal Applicants:	
	Eligible applicants – Do not send a	

Actions	Description	Responsible
	template. The Exam team will notify them of the test or if there isn't a test the HR Business Partner will contact them.  Ineligible: Internal applicants have an appeal period. Select the appropriate reason they did not meet the minimum qualifications. There are templates set up as Internal This should be done right away so that filling the job is not delayed.	
2. Determining Eligibility - External Recruitment	Review application to determine if the applicant has the required experience as specified in the job posting under open requirements.	HR Specialist/HR Business Partner
Guidelines	<ul> <li>As of 5/13/15 any jobs posted on or after this date; part-time and volunteer experience will be considered if the applicant has worked 20 - 39 hours per week. Number of hours worked will be converted to full-time hours. Example; working 20 hpw for 6 months would equal to 3 months of full-time experience.</li> <li>If a college degree is required or certain college credit is required, a copy of the college transcripts is required. College transcripts are reviewed to ensure the degree is in an appropriate field as indicated on the job spec.</li> <li>If a degree is not required, but education is being substituted for experience transcripts will be required if candidate is selected.</li> <li>If no transcripts are provided, the applicant is sent an e-mail saying "it</li> </ul>	

Actions	Description	Responsible
	has been determined you do not meet the minimum qualifications for this position due to not providing a copy of the required college transcript."  Internships are not considered full-time professional experience and cannot be counted toward required experience unless the internship was held after college and was not required as part of the applicants college education.  For any position for which a degree or course work is required or submitted to count toward the requirements, coursework must be verified to be from an institution accredited by the U.S. Department of Education. For schools outside the U.S., the education must be converted to U.S. credits/semesters. The conversion is the responsibility of the applicant. The applicant will not be deemed eligible until the conversion occurs. An eligibility list may be amended for this reason.	Keapolisipie
Determining Eligibility for Internal Recruitment	<ul> <li>Review applications for eligibility.</li> <li>Check Oracle to verify applicants have required minimum amount of time (i.e. must have served in the class of — for two years.) and no discipline in the last 12 months. If discipline is indicated, contact Labor Relations to see if they are eligible to test.</li> <li>Send email notifications to those that failed. They have 5 business days to appeal decision.</li> <li>Notify HR Business Partner and Exam Team once eligibility is complete.</li> </ul>	

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Actions	Description	Responsible
4. College Credit	For jobs requiring a college degree, applicants must have the degree as indicated in the requirements. A copy of college transcripts must be provided and verified.	
	For jobs requiring a combination of education and/or experience, a copy of college transcripts is not required with application, but will be required at time of interview. Credit will be given as indicated below.	
	Related College Degrees:	
	<ul> <li>Associate's = 2 years</li> <li>Bachelor's = 4 years</li> <li>Master's = 5 years</li> <li>Doctorate = 6 years</li> <li>Unrelated = 2 years</li> </ul>	
	See table in back of procedure for further instructions regarding years of experience credited for degree or semester hours.	
	For jobs requiring a certain amount of course work be completed a copy of college transcripts are required.	
	For any position for which a degree or course work is required or submitted to count toward the requirements, coursework must be verified to be from an institution accredited by the U.S. Department of Education.	
	Foreign Credit Hours or Degree:  Based on Equivalency Determination.  Applicants are responsible for providing this document.	
	Sources include:  • Josef Silny & Associates, (305) 273- 1616, www.jsilny.com • Educational Credential Evaluators,	

Actions	Description	Responsible
	P.O. Box 17499, Milwaukee, WI	
	53217	
	Vocational Credit Hours:	
	<ul> <li>Considered on a case-by-case</li> </ul>	
	basis.	
	<ul> <li>Research certification to determine experience equivalent.</li> </ul>	
	Many times no credit is given for	
	vocational or certificate programs.	
	Accounting Course Credit Hours:	
	12 semester hours of college level	
	accounting coursework is required for	
	most accounting positions. Determinations can be made by reviewing transcripts	
	(accounting classes are designated as	
	following prefixes (level 100 or above):	
	ACC, ACT or ATG	
	The following <u>do not</u> count as accounting classes:	
	FIN (Finance), ECO (Economics),     STA (Statistics)	
	Note: All courses much have been	
	successfully completed and awarded	
	quality points for credit. Courses must be	
	from accredited college or university.  Refer to website:	
	www.ope.ed.gov/accreditation	
	Quarter hours: Convert to semester hours	
	by dividing by 1.5	
	CEUs (Continuing Education Units):	
	4.5 CEUs = 1 semester hour	
	1 hour of instruction = 1/10 of a CEU	
	Military Training: Contact Veterans Services at 630-3680.	

Actions	Description	Responsible
5. Eligibility Lists	Lifespan of Eligibility Lists:  • External Civil Service – 1 year • Internal Promotional Civil Service (Priority I) – 2 years • Internal Priority II – 90 days • Non-Civil Service – 90 days  Note: A priority II list is good for 90 days. It can be turned into an external eligibility list after the 90 days has expired.	
Guldelines	Continuous Recruitment – Each applicant will become inactive one year from date eligibility is determined.	
	Postings with a close date – All applicants will become inactive on the same date. The expiration date can be specified when applicants are placed on the list. (The current date is the default.)	
	Postings with a large number of applicants where eligibility is not completed will expire on the same date.	
	Postings that are reopened, the expiration date will need to be changed for the new applicants or a new list can be created for the new round of applicants.	
Setting up Expiration Dates	Setting up the expiration date in NEOGOV is done in the Exam Plan. Look for the heading titled "Eligibility List."  1. Click on 'Edit' under actions 2. Name the list using the job title. 3. Enter the date you want it to expire or type in 365 days. (It has to be one or the other. The system will not accept both fields filled out.)	
	The expiration date can also be changed at the time the applicants are placed on the eligibility list. The date field is at the top. The current date is the default.	
Reassign Exam	Once the HR Specialist has completed	

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Actions	Description	Responsible
Plan	his/her part of the Exam Plan it will be reassigned. If an exam is required, reassign to the Exam Team. If no exam, reassign to the HR Business Partner.  1. Click on 'Edit' for the job posting. 2. Change the name the exam plan is assigned to.	(3)
Closing out the Requisition	Once the list has expired the requisition can be closed out. This will remove the requisition from the dashboard (My HR page).	
	Closing out the requisition can be done from the dashboard.  1. Enter the requisition number in the search field above the column "Requisitions."  2. Click on "Authorize."  3. Change the status to filled or cancelled.  4. In the comments section indicate what happened with the list; who filled the job, there were no eligible applicants, cancelled, etc.	

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RELATED UNDERGR	ADUATE COURSE WORK EXPERIENCE	
(Max of 2 years of experience)		
Degree	Years of Experience Credited	
60 semester or 90 quarter hours	2 years	
50 semester or 75 quarter hours	1 year 8 months	
45 semester or 67.5 quarter	1 year 6 months	
hours		
40 semester or 60 quarter hours	1 year 4 months	
30 semester or 45 quarter hours	1 year	
20 semester or 30 quarter hours	8 months	
15 semester or 22 1/2 quarter	6 months	
hours	40.4200	
10 semester or 15 quarter hours	4 months	
RELATED MASTERS	COURSE COURSEWORK EXPERIENCE	
(Max	of 1 year experience)	
30 semester or 45 quarter hours	1 year	
20 semester or 30 quarter hours	8 months	
15 semester or 22 1/2 quarter	6 months	
hours		
10 semester or 15 quarter hours	4 months	
RELATED DOCTORATE COURSE WORK EXPERIENCE		
(Max of 2 years of experience)		
60 semester or 90 quarter hours	2 years	
50 semester or 75 quarter hours	1 year 8 months	
45 semester or 67.5 quarter	1 year 6 months	
hours		
40 semester or 60 quarter hours	1 year 4 months	
30 semester or 45 quarter hours	1 year	
20 semester or 30 quarter hours	8 months	
15 semester or 22 1/2 quarter	6 months	
hours		
10 semester or 15 quarter hours	4 months	

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# EMPLOYEE SERVICES Procedures



Revised: July 14, 2016 Established: July 11, 2016

### **Education Verification Procedures**

**Definition** 

This procedure details the process for verifying education during the application review process for departments under the Mayor's authority.

**Authority** 

Civil Service and Personnel Rules and Regulations, Rule 4.02(3)(a)

### New Employees (External Hires)

During the on-boarding process, the applicant will complete the education verification and consent form. The DM HR Specialist is responsible for this step of the process.

The DM HR Specialist will immediately remove from the packet and copy the education verification forms after the on-boarding session.

The DM HR Specialist will provide copies of the education verification forms plus the roster for on-boarding to the HR Coordinator within the HR Business Partner/Recruiting group who is responsible for ensuring verification

The HR Coordinator will review positions for which the education verification must be completed based on the position listed on the on-boarding roster. The list of positions is located in G/Shared/ Jobs with Degree Requirements. The HR Business Partners are tasked with keeping the list up to date as jobs are added or deleted. The education verification documents will then be provided to the Administrative Aide in the Director's office for education verification using the purchasing card. The HR BP will notify the HR Coordinator and the DM HR Specialist of any changes to the start date for new employees.

Once the education verification is complete, the Administrative Aide will provide the scanned verification to the Data Management mailbox (datamgtrequests@coj.net) with a copy to the HR Coordinator and the departmental HR BP.

The HR Coordinator will track which verifications are sent to Data Management and will be responsible for ensuring the verification process is being completed prior to the employee's start date (if possible).

Verifications that are not completed by the employee's start date will be brought to the attention of both the Division Chief of Talent Management and the Manager of the Business Partner Group.

### Current Employees Promoting Into Classes with Educational Requirements

The HR Specialists within the HR Business Partner Group/Recruiting who are responsible for determining eligibility will screen employees for minimum qualifications including education (see Determining Eligibility procedure).

Employees must provide transcripts during the application period for positions requiring education or for which education is being used to meet the minimum requirements.

If education is a job requirement for the position the employee has applied for, the HR Specialist will review the Oracle record to see if there is a verification on file or will send the employee the Education Verification Authorization Form for completion.

The employee will be required to provide the completed form back within 5 days of receipt of the forms. (Exceptions will be allowed if the employee is out of the office).

Upon receipt of the form, the HR Specialist will provide the Education Verification Authorization Form to the Administrative Aide in the Director's office for education verification using the purchasing card.

Once the education verification is complete, the Administrative Aide will provide the scanned verification back to the HR Specialist to complete determining eligibility.

The HR Specialist will be responsible for ensuring the employee meets the eligiblity requirements prior to the exam date.

Verifications that are not completed by the exam date will be brought to the attention of both the Division Chief of Talent Management and the Manager of the Business Partner Group.

Once the education verification is complete, the HR Specialist will provide the scanned verification to the Data Management mailbox (datamgtrequests@coj.net) with a copy to the departmental HR BP.

### Reassignments or Lateral Transfers with Educational Requirements

The HR Business Partner is responsible to verify whether a degree is required for a position that another employee is being reassigned into or laterally transferred into. If so, he/she should follow the same process as for promotions.

NOTE: For positions that require coursework but do not require a degree, transcripts must be reviewed during the eligibility process (see Determining Eligibility procedure) and submitted for verification to the Administrative Aide following the above process.

For positions for which education is counting towards the minimum qualifications, verification must be completed following the process outlined above. It is the HR Coordinator's responsibility to review the on-boarding roster and review the supplemental questions in NeoGov which would indicate whether education is being used as part of the minimum qualifications.

For degrees or coursework requirements that are not verified through the Clearinghouse, the HR Coordinator will verify directly with the school.

## **EMPLOYEE SERVICES**

### **Procedures**



Revised: 6/30/16 Established: 8/19/15

# Verifying and Maintaining Required Professional Licenses and Certifications

**Definition** 

The standards set forth in this procedure are to detail how to verify professional licenses and certifications, as well as maintain the database with most current professional licenses and certifications required for specific positions within the City of Jacksonville.

Responsible

**HR** Coordinator

Corresponding Directive

**Notes** 

Procedure:

Procedure:		
Actions	Description	Responsible
Keeping the Master Spreadsheet	A master spreadsheet is kept in order to determine which license/certifications are required by department and positions. The spreadsheet must be kept current. The Business Partners are responsible for adding new positions that require licenses/certifications to the master spreadsheet.	HR Specialist/HR Business Partner
	The Master Spreadsheet is located in <u>G:/Secured/Certifications/Master List-Certifications.xlsx</u>	
	<ol> <li>If there are questions about what job requires which license and/or certification, refer to the above mentioned spreadsheet or contact the HR Business Partner for the</li> </ol>	

Actions	Description	Responsible
	assigned department.	
Database Access and Reporting	Must have access to the PW Personnel database. Requests for access must be made through the employee's manager. The employee's manager will request access through the IT Division.	HR Coordinator
	A report must be run each month to determine upcoming expirations of Licenses/Certifications. Report is run on the 29th or 30th each month for the upcoming month ( <i>example</i> : Run report June 29th for month of July). Follow the steps below to run report:	
	Click on PW Personnel icon	
	Top left hand corner click "File" and "Open"	
	There are four icons, double click on the one that looks like a pie, which will bring up a reporting menu	
	Select the Report: "Certification  Due to Expire"	
	Start Date: Use the 1st day of the upcoming month	
	End Date: Use the last date of the upcoming month	
	There is a blue button at the bottom, click on "Check All Divisions"	
	There is a blue button to the right, click on "View Report"	
	Verify the date parameters are correct and "print"	
	Notify employees and their supervisors of their upcoming license/certification expirations via email. Each email should	

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Actions	Description	Responsible
	include the following information:	•
	Emails will be sent out individually per person, not as a group email	
	Identify the manager/supervisor of each employee	
	Copy the following on the e-mail:     Manager of Business Partners, Chief     of Talent Management, and     employee's supervisor/manager	
	All e-mailed information should include:	
	<ul> <li>Subject line to include name of expiring certification/license.</li> <li>(Example: Automobile A5 Brakes Certification - Expiration Approaching)</li> </ul>	
	<ul> <li>Body of email should include specific name of certification/license due to expire</li> </ul>	
	The date license/certification is due to expire (on report)	
	Provide the employee with a deadline to provide renewed copy (NOTE: Monday of the last week of the month, this gives employees a 3-week period of time to obtain renewal)	
	Follow up with the employee (cc: Manager of Business Partners, Chief of Talent Management and supervisor/manager) a couple of days prior to the deadline if necessary.	
Updating Database(s)	Once the renewed copies of license/certification are obtained, update	HR Coordinator

Actions	Description	Responsible
	the PW Personnel and Oracle databases. (The PW Personnel database tracks expirations and renewals and Oracle database is where the license/certification is stored.)	
	Updating PW Personnel database:	
	Click on PW Personnel icon	
	Top left hand corner click "File" and "Open"	
	Conduct a search by last name. If employee name does not come up, search by employee #, as sometimes last names can vary. They have to be in the system if they are on report.	
	Once you identify correct employee, double click on line with their name and it will take you to that record	
	You will notice several tabs, you want to work under the tab labeled "Job Certification". You will see you can have a maximum of five certifications per person. You may have to click through the tabs #1 through #5, to find the applicable license/certification you are updating.	
	You will need to update the expiration date every time and the completion date, if you have that information. Take a look at your copy, identify the new expiration date and input. Some license/certifications will provide the completion date and some do not.	
	Click on the button "Save Certification." The record will not	

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Actions	Description	Responsible
	<ul> <li>save until you click this button.</li> <li>To go to the next record, go back to search tab, input in last name, identify correct employee and double click on line with their name on it.</li> </ul>	
	Updating Oracle database:	
	Click on Oracle Icon (NOTE: must have e-HR responsibility)	
	Select "Okay"	
	Double click on "COJ Attachment"	
	<ul> <li>In Name field type in last name and "Go"</li> </ul>	
	Select correct record by clicking in blank box	
	Select "Action" button to the right	
	Under COJ Attachments you will click on "Add"	
	Attach document "Yes"	
	Start date will be date you are attaching document	
	End date can be left blank	
	Click on "Apply" button	
	Click on "Next" button to the right	
	Under Additional Information, click "Add Document"	
8	> <b>TITLE</b> : Last Name, first initial, abbreviate name of certification	

Actions	Description	Responsible
ACHORS	Description: Same as TITLE CATEGORY: Miscellaneous  Click on "Browse" button  Go to where you have document saved and double click on the document  Verify all information is correct	Kesponsible
	<ul> <li>Click "Apply" button</li> <li>View to ensure correct document is saved</li> </ul>	
	Click on "Submit" button, once verified	
Adding a New Record/Tracking New hires	If a new employee is hired and their position requires a license/certification for the position in which they were hired, you will need to obtain a copy of their current license/certification. You will need to verify that record was added to their Oracle record. If not, you will need to add a copy to their Oracle file. Typically, the Business Partner will notify you of these new hires along with a copy of the license/certification, and this will trigger you to check once they are added to Oracle.	HR Specialist
	New employees are automatically added to the PW Personnel database when they are processed through Oracle. You should not have to ever add new employees to this database. This does not include JSO and other constitutionals. You will not be tracking licenses or certifications for such employees.	
	IMPORTANT: Once applicants are added to the PW Personnel database, ensure the required license and/or certification information is in database along with an	

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Actions	Description	Responsible
	expiration date for tracking purposes. This can be done at the end of each month	· · · · · · · · · · · · · · · · · · ·
	when you run the expiration report.	

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### HR BUSINESS PARTNER - HIRING PROCESS CHECKLIST

### 1. FILLING A VACANCY NAME OF POSITION TO BE POSTED: \_\_\_\_\_ ☐ Yes ∏ No CONFIRMED THAT A CURRENT ELIGIBILITY LIST DOES NOT EXIST (NeoGov, Portal, G:Shared:Promotion Lists-All) SUBMIT REQUISTION FOR JOB POSTING Posting Type Priority 1 Priority 2 ☐ External ☐ No ☐ Yes Assembled If yes, has exam committee been identified Yes ☐ No Unassembled Yes BUDGETED AMOUNT OF POSITION BEING OFFERED: \$ \_\_\_\_\_ IS THE BUDGETED AMOUNT LESS THAN OR GREATER THAN THE SALARY BEING REQUESTED? (No offers are to be made until approved by MBRC) Less Than Greater Than If requested salary is less than budgeted amount, does not need MBRC approval If requested salary is greater than budgeted amount, MBRC approval is required HAS MBRC MEMO BEEN PREPARED FOR REVIEW AND SIGNATURE? (The memo needs to be reviewed by Tracey, Diane, the department, and Kelli) No Yes Not applicable WAS MBRC MEMO APPROVED? ☐ No Yes Not applicable 2. OFFER LETTER (see template) CANDIDATE NAME: START DATE: DATE POSITION OFFERED: PROBATIONARY PERIOD: 1 year no probationary period 6 months LOCATION: SUPERVISOR: (Check job description to see if position required lifting of 50 pounds or more) ARE CERTIFICATIONS REQUIRED? Yes If so, were copies of certifications provided? ☐ Yes ∏ No ARE PROFESSIONAL LICENSES REQUIRED? Yes If so, were copies of licenses provided?

Date Established: April 1, 2016 Revised: September 6, 2016

IS A DEGREE REQUIRED?			
IS POSITION SAFETY SENSITIVE/DOT?			
SENT E-MAIL TO CANDIDATE WITH NEW HIRE PACKET Yes No (Include date of new hire appointment and location)			
3. MISCELLANOUS ITEMS			
FULL-TIME or PART-TIME:  Full-time Position P1 P2 External			
Part-time Position with benefits without benefits			
If part-time, how many hours per week?			
VETERAN: Yes No			
DD-214 provided DD-214 not provided Not applicable			
If candidate hired is not a vet, then non-vet memo will need to be provided by department and reviewed by the HRBP (see template)			
IS THERE A HIGHER START RATE ESTABLISHED FOR THIS POSITION? Yes No			
AAR Applicable? Yes No If yes, complete if requested salary is above the start rate.			
CONDUCT AAR ANALYSIS TO DETERMINE IF CURRENT EMPLOYEES AND EMPLOYEES IN THE CLASS SERIES ARE IMPACTED  Yes No			
4. ITEMS TO BE SENT TO DATA MANAGEMENT			
IS OFFER LETTER ATTACHED?  IS VETERAN LETTER ATTACHED, if applicable?  Yes No Not applicable			
IS AAR OR MBRC MEMO ATTACHED, if applicable? ARE CERTIFICATIONS ATTACHED, if applicable?			
(send copy to Dawn Daly)  Yes Not applicable Yes No			
ARE PROFESSIONAL LICENSES ATTACHED, if applicable? (send copy to Dawn Daly)  Yes No			
POSITION ASSIGNED WITH EFFECTIVE DATE: (Use oldest vacancy first)			
SUBORDINATES ASSIGNED?			
HAS NEW HIRE BEEN PUSHED THROUGH NEOGOV? Yes No			

Date Established: April 1, 2016 Revised: September 6, 2016

### **NEW HIRE ATTACHMENT CHECKLIST**

Nome _	
Organizai	llon (Index Code)Hire Date
	REQUIRED ATTACHMENTS (Check All Applicable Boxes)
	Employment Eligibility (Form I-9)
	Policy Acknowledgements and Loyalty Statement ( <u>Must obtain two witness signatures, one at supervisory level, and provide required againsts to employee. Some policy acknowledgements may be optional dependent upon hiring position.)</u>
	Supplemental Information Form
	ADDITIONAL (Required Only If Applicable)
	Pension Election Form (General Employees Pension). Application. Corrections Officers PA-1, or Application for Police and Fire
	Statement Concerning Employment in a Job NoI Covered by Social Security (Applies to employees enrolling in a Pension Plan)
	Request for Confidentiality of Employee Information (refer to HR Directive # 110)
	Verification and copy of certificates, licenses, transcripts, etc., as listed below. (Note: Remove or cover SSN if shown on documents)
	Advanced Appointment Rate Letter (refer to HR Directive # 116)
	Oath Form (authorized for Mayor, Council Members, Appointed Officials confirmed by Council and Appointees to Non-advisory Boards and Commissions of the city)
	Verification of degree by an accredited agency recognized by the U.S. Department of Education (for any position requiring a degree)
	Safety Sensitive Random Drug and Alcohol Testing Program Designation Form
	U.S. Department of Transportation Regulations (DOT) Designation Form
	Offer Letter/Packet (for Appointed Employees/Officials Only)
	Confirmation Resolution for Appointed Officials
	Veteran Information Form

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### NEW HIRE ATTACHMENT CHECKLIST (cont'd)

Organiza	ation (Index Code) Hire Date
	ADDITIONAL FORMS - DO NOT SCAN WITH E-HR
	W-4. Federal Tax Withholding form must be completed and forwarded to the city's Payroll Office for all newly-hired personnel. The W-4 is not a part of the personnel file <u>Do not attach</u> to new hire paperwork.
	Direct Deposit forms are located on the City of Jacksonville (COJ) Portal, Accounting Link Category: Payroli. Send forms and account information directly to the city's Payroli Office - <u>Donot attach</u> to new hire paperwork
	Consent For Drug and/or Alcohol Testing of a Minor Child - <u>Do Not Attach</u> to new hire paperwork. Please send this completed form to Human Resources, ATIN: Talent Acquisition (Medical Desk), City Hall, Suite 100.
The c	ourpose of this checklist is as an aide to the initiator performing the New Hire Process, therefore, it dinot be scanned into the New Hire transaction. Dispose of this checklist of the completion of the

hiring process.