

1 Introduced by Council Member Bowman and amended by the Finance and
2 amended by the Finance Committee:



5 **ORDINANCE 2016-57-E**



6 AN ORDINANCE AMENDING ORDINANCE 2013-820-E TO
7 REPLACE THE JTA PROJECT LIST ATTACHED TO THE
8 INTERLOCAL AGREEMENT APPROVED BY ORDINANCE
9 2013-820-E WITH A SECOND REVISED JTA PROJECT
10 LIST; PROVIDING COUNCIL APPROVAL FOR PROJECT
11 COST CHANGES FOR GIRVIN ROAD IN EXCESS OF 20%
12 OF THE COST ESTIMATED IN THE ORIGINAL COST
13 ALLOCATION OF THE PROJECT LIST, THUS REQUIRING
14 COUNCIL APPROVAL; PROVIDING AN EFFECTIVE DATE.

15
16 **WHEREAS**, the City of Jacksonville (the "City") enacted
17 Ordinance 2013-820-E and subsequently entered into an interlocal
18 agreement (the "Interlocal Agreement") with the Jacksonville
19 Transportation Authority ("JTA") for allocations of the local
20 option gas tax, sales tax and constitutional gas tax revenues for
21 the period of 2016-2036; and

22 **WHEREAS**, under the Interlocal Agreement, JTA agreed to
23 develop, construct and maintain certain roadway projects which had
24 not been completed through the Better Jacksonville Plan with a
25 portion of the funds received through the local option gas tax; and

26 **WHEREAS**, in Ordinance 2015-294-E, the Council approved an
27 amendment to the JTA Project List; and

28 **WHEREAS**, the description and prioritization of the roadway
29 projects were described at the "JTA Project List" and illustrated
30 in an exhibit to the Interlocal Agreement identified as "Exhibit
31 1;" and

1 **WHEREAS**, pursuant to the Interlocal Agreement, the JTA Project
2 List could not be modified or amended without the approval of
3 Council; and

4 **WHEREAS**, the Interlocal Agreement also required that any
5 project budget fluctuations in the aggregate from the original cost
6 allocation by 20% or more be approved by the Council; and

7 **WHEREAS**, since the time that Ordinance 2013-820-E was enacted,
8 JTA has investigated the project costs for the JTA Project List and
9 has determined that the Girvin Road project will exceed original
10 cost estimates in the JTA Project List due to permitting,
11 contracting and other changing conditions resulting from the 6-8
12 year delay in the time that they were scheduled to be completed
13 under the Better Jacksonville Plan; and

14 **WHEREAS**, JTA has requested that the original JTA Project List
15 be substituted with a revised project list which more accurately
16 reflects the current conditions for development and construction
17 for Girvin Road; and

18 **WHEREAS**, JTA has also requested Council approval for changes
19 in the cost estimate of projects which exceed 20% of the original
20 cost allocation; and

21 **WHEREAS**, at its January 28, 2016 Board meeting, the Board of
22 Directors of the Jacksonville Transportation Authority adopted a
23 resolution further reiterating JTA's partnership with the City of
24 Jacksonville in completing the list of projects associated with
25 Ordinance 2013-820-E and subsequently amended by Ordinance 2015-
26 294-E, a copy of the resolution is attached hereto as **Exhibit 3**;
27 now therefore

28 **BE IT ORDAINED** by the Council of the City of Jacksonville:

29 **Section 1. Amendment to Ordinance 2013-820-E, as amended**
30 **by 2015-294-E, to revise the JTA Project List attached as Second**
31 **Revised Exhibit 1 to the Interlocal Agreement. Exhibit 1 of the**

1 Third Revised Exhibit 1 of Ordinance 2013-820-E is hereby amended
2 and replaced with the Second Revised JTA Project List, attached
3 hereto and incorporated by reference herein as **Revised Exhibit 1**,
4 labeled as "Revised Exhibit 1, Rev Proj List, February 1, 2016 -
5 Finance". The Second Revised JTA Project List replaces the original
6 JTA Project List attached as Exhibit 1 of the Interlocal Agreement
7 approved by Ordinance 2013-820-E, and amended by 2015-294-E.

8 **Section 2. Approval of the increase to the cost estimates**
9 **for Girvin Road.** The Council hereby approves the Second Revised
10 JTA Project List attached hereby as **Exhibit 1** and approves the
11 changes in cost estimates for the Girvin Road Project where the
12 project costs exceed 20% of the original cost allocation. A
13 description of the changes is reflected in the summary document
14 entitled "JTA Mobility Works Proposed Project List Modifications,"
15 attached hereto and incorporated by reference herein as **Exhibit 2**.
16 In accordance with the increase to Girvin Road there is an increase
17 in projects that are below the line. This is reflected on the
18 Second Revised Project list attached hereto as **Exhibit 1**.

19 **Section 3. Effective Date.** This Ordinance shall become
20 effective upon signature by the Mayor or upon becoming effective
21 without the Mayor's signature.

22
23 Form Approved:

24
25 /s/ Paige Hobbs Johnston

26 Office of General Counsel

27 Legislation Prepared By: Margaret M. Sidman

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Project List

2016-57
FIN

#	LOGT Projects	Council District	Project Scope	Budgeted
				Revised Budget January 2016
1	Old St. Augustine/Greenland Intersection	6	1 lane urban with closed drainage collection system, bike lanes and sidewalks	\$ 600,000
2	Kernan Blvd (Atlantic to McCormick)	2, 3	Reconstruct 4 lane to 6 lane divided urban with roadside ditches, bike lanes, and sidewalks	\$ 16,700,000
3	Parramore Road Extension (Parramore to Youngerman Circle)	14	Construct a new, 2 lane sections with curb & gutter, sidewalks, and bike lanes on both sides	\$ 2,700,000
4	Girvin Road (Atlantic to Wonderwood)	2, 3	Reconstruct to 5 lanes south of Amelisse & 3 lanes north of Ashley Melisse with bike lanes, sidewalks, and curb & gutter on both sides	\$ 16,887,000
5	County-Wide Corridor Mobility Improvements		Mobility and transit accessibility enhancements within 1/4 mile of transit corridors	\$ 15,000,000
	A. Arlington Expressway (Regency to Matthews Bridge)		Improvements may include (but not limited to): *bus shelters *sidewalks *lighting *bicycle enhancements *landscaping *safety projects *intelligent transportation systems Corridor enhancements identified through community engagement.	
	B. Beach Blvd. (I-95 to Southside Blvd.)			
	C. Blanding Blvd. (Clay/Duval County Line to US-17) and Park St. (US-17 to I-95)			
	D. Dunn Avenue (I-295 to I-95)			
	E. Edgewood Ave. (Cassat Ave. to N. Main St.)			
	F. Lem Turner Blvd. (Downtown to I-295)			
	G. Main Street (State to Clark Road)			
	H. Moncrief/Myrtle/8th Street (Main to Myrtle)			
	I. New Kings Road / US 1 (I-95 to MLK)			
	J. Normandy/Cassat/Lenox (Normandy - I295 to Cassat); Cassat (Edgewood to Blanding) and Lenox - (Normandy to Cassat)			
	K. Phillips Highway (I-95 to Southside Blvd.)			
	L. University Blvd. (University - St. Augustine to Ft. Caroline) and Merrill Road - (University to Townsend)			
	M. Mandarin Rd. & Plummer Cove Rd.			
6	Blanding Blvd. Intersection Improvements (Design Only)	9, 14	At-grade intersection improvements at Collins Road, 103rd Street, and Cedar Hills Boulevard	\$ 1,700,000
7	Soutel Transit Hub	10	Complete Phase II of Soutel transit hub, including park n ride transfer facility and connector road to Sibbald	\$ 2,800,000
8	Alta Drive (I-295 (South of Faye Road) north to Burkit Lane)	2	Reconstruct to 5 lane / 3 lane section with bike lanes, sidewalks, rail crossing improvements, and closed drainage collection system	\$ 12,100,000
9	Collins Road (Old Middleburg to Rampart)	10, 12, 14	Reconstruct 2 lane to 4 lane divided urban roadway with closed drainage system, bike lanes and sidewalks	\$ 17,000,000
10	San Pablo Road (Beach to Atlantic)	3, 13	3 lane urban section with closed drainage collection system, bike lanes and sidewalks	\$ 10,900,000
11	McDuff & 5th Street Phase III	9	Widen from 2 to 3 lane urban with closed drainage system, bike lanes and sidewalks	\$ 2,100,000
12	Collins Road (Blanding to Pine Verde) [PO&E]	9, 14	To be determined by project development and environmental study.	\$ 950,000
13	Southside/Atlantic Intersection [Design Only]	1, 4	Intersection improvements at the Southside/Atlantic intersection	\$ 2,000,000
14	Tinseltown Intersections (SS Blvd./Touchton/Hogan/Gate) [Design Only]	4	General intersection improvements at Touchton Blvd., Hogan Rd. and Gate Parkway	\$ 2,900,000
	Subtotal 1-14			\$ 104,337,000
15	Collins Road (Blanding to Pine Verde) [Final Design & Construction]	9, 14	To be determined by project development and environmental study.	\$ 12,100,000
16	Southside/Atlantic Intersection [Construction]	1, 4	Construct intersection improvements at the Southside/Atlantic intersection	\$ 3,300,000
17	Tinseltown Intersections (SS Blvd./Touchton/Hogan/Gate) [Construction]	4	General intersection improvements at Touchton Blvd., Hogan Rd. and Gate Parkway	\$ 22,600,000
18	Hartley Road (Old St. Augustine to San Jose)	6	3 lane urban with closed drainage collection system, bike lanes, and sidewalks	\$ 8,400,000
19	Clark Road	8	Extension of Clark Road to Broward Road	\$ 900,000
20	Kernan Blvd/UNF (JTB to Glen Kernan)	11	6 lane divided urban roadway with roadside ditches, bike lanes and sidewalks	\$ 4,500,000
21	Eastport Road (Zoo Pkwy to I-295)	2	Intersection improvements, realignment and widening	\$ 12,800,000
	Total 1-21			\$ 168,937,000

Notes: 1) Projects to be completed in order as prioritized in list.
 2) Changes in project costs in excess of 20% require city council approval.
 3) JTA has committed to funding 13 road projects and 13 mobility corridors via Resolution 2016-011 approved by the JTA Board on January 28, 2016. This increases the total project cost by \$3,787,000 over the initial \$165,150,000 budget.

JTA Mobility Works (LOGT) Project List Modifications

Since the approval of Ordinance 2013-820, extension of the Local Option Gas Tax, JTA has worked diligently in advancing the work as it relates to the project list approved by the Jacksonville City Council. As agreed in the Interlocal Agreement, JTA has issued a \$100.5 million in bonds to fund the project list.

Based on the cost estimates available last May, the \$100.5 million in funding would allow JTA to complete the 13 above the line road projects and 14 mobility corridors in rank order. The requirement that projects be completed in the ranked order is intended to ensure that projects ranked lower on the list would not be completed instead of higher ranked projects before funds are depleted.

Because the project list is included in the Interlocal Agreement, list modifications require the approval of the Jacksonville City Council and JTA Board of Directors. Under the Interlocal Agreement, changes are only required when project costs change in the aggregate of 20%, and when the project ranking is modified.

The recommended changes are as follows and reflected in the attached modified project list:

Girvin Road

Staff is requesting the Girvin Road cost be modified in the amount of \$16,887,000 in order to move forward with construction and enable the full scope of work originally contemplated under the Better Jacksonville Plan. The JTA Board of Directors approved a contract award to R.B. Baker Contracting and staff is now seeking approval by the City Council to exceed the 20% cap. The City previously completed plans with a stated completion level of 100%. Due to the timing lapsed since the project was shelved under BJP, plan updates are required to ensure compliance with current standards and permits must be renewed. The proposers included approximately \$1,000,000 in design and associated fees, which is close to the cost of the original design completed by the City. This cost was significantly more than originally estimated during the due diligence process, and proposers stated the plans were closer to a 60% readiness level.

Both original proposals were more than \$4,000,000 above the original estimated cost to complete design and construction. Following negotiations with proposers, JTA was able to reduce the project cost by more than \$1,500,000 from the original proposals.

Reasons for budget overruns include the following:

- Mobilization, earthwork and maintenance of traffic were significantly underestimated in the original engineer's estimate.
- Design fees were significantly greater than anticipated. Fees included significant survey costs due to design-build firms' concerns with the accuracy of aerial survey used in development of the original BJP plans.
- Lighting and electrical costs were not fully covered in the original budget.
- Tree mitigation costs were not included in the original project budget.

The JTA proposes to retain the additional costs in the amount of \$3,787,000 associated with the Girvin Road project from two projects, 1) Tinseltown Intersections-Design Only and 2) Southside/Atlantic Intersection-Design Only. The funding allocated to the two projects is only for design of those projects. There are no funding plans by the FDOT to construct the improvements once those designs were completed. The designs for both of these projects would be shelved indefinitely and face being outdated if funding is allocated in the future.

Girvin Road Project Cost Breakdown

R/W	\$ 444,000.00
Design-Build	\$ 14,439,641.22
CEI	\$ 1,300,000.00
Project Management	\$297,000.00
Tree Mitigation	\$406,000.00
	<u>\$ 16,886,641.22</u>
	\$16,887,000.00

RESOLUTION NO. 2016-01

A RESOLUTION REITERATING THE JACKSONVILLE TRANSPORTATION AUTHORITY'S PARTNERSHIP WITH THE CITY OF JACKSONVILLE IN COMPLETING THE LIST OF PROJECTS ASSOCIATED WITH CITY ORDINANCE NO. 2013-828-E AND THE SUBSEQUENT AMENDED PROJECT LIST IN 2015-294-E

WHEREAS, the Jacksonville Transportation Authority ("JTA"), a state agency and an independent special district, has enjoyed a long-term working relationship with the City of Jacksonville (the "City"); and

WHEREAS, the JTA's partnership included agreeing to forego its revenue stream from tolls and replace the funding source with a local option sales surtax in 1988, as requested by City leaders and approved by the voters (JTA Resolution 87-44 and City Ordinances 87-1536-846 and 88-488-164); and

WHEREAS, the JTA in partnership with the City, dedicated roughly half of its sales surtax revenues to support bonds issued under the Better Jacksonville Plan in 2000 and the City agreed to provide the local option gas tax in the amount of six cents to replace the dedicated sales surtax (City Ordinance 2000-672-E, as amended from time to time); and

WHEREAS, the JTA agreed to take over the Community Transportation Coordinator responsibilities on behalf of the Consolidated City of Jacksonville/Duval County; and, is currently in negotiations to take over the St. Johns River Ferry operations or provide an annual operating subsidy; and

WHEREAS, the JTA entered into an interlocal agreement between the City and the JTA to continue the local option gas tax allocation memorialized on July 29, 2014, wherein the local option gas tax was extended to 2036, appropriating five cents to the JTA, while the City kept one cent for maintenance and repair on its roadways (City Ordinance 2013-820-E, as amended from time to time); and

WHEREAS, pursuant to the July 29, 2014 interlocal agreement, as amended, the JTA agreed to build and design 13 road projects that were part of the Better Jacksonville Plan and/or the City's Capital Improvement Program, and 13 mobility corridors, in the order prioritized in the JTA Project List, as funding from the local option gas tax becomes available; and

WHEREAS, there are a number of compliance items the JTA has committed to in the 2014 interlocal agreement, including providing regular updates on these road projects to the City; and

WHEREAS, those road projects include: (1) Old St. Augustine Road/Greenland Intersection, (2) Kernan Boulevard, (3) Parramore Road Extension, (4) Girvin Road, (5) Blanding Boulevard Intersection Improvements, (6) Soutel Transit Hub, (7) Alta Drive, (8) Collins Road-Old Middleburg to Rampart, (9) San Pablo Road, (10) McDuff & 5th Street Phase II, (11) Collins Road-Blanding Boulevard to Pine Verde Lane, (12) Southside Atlantic Intersection-Design, and (13) Tinseltown Intersections-Design; and

WHEREAS, the JTA successfully conducted a \$100,550,000 bond issuance, rated AA, to fund these projects; and

WHEREAS, the JTA Board of Directors has committed \$2,000,000 of reserve funds to pay for project management costs of the JTA to ensure the maximum number of dollars are used for construction of these 13 road projects and 13 mobility corridors; and

WHEREAS, the funds from the bond issuance may not cover all of the costs associated with completing these 13 road projects and 13 mobility corridors; and

WHEREAS, the JTA believes it is critical to the positive development of the City that the list of road projects is completed; now therefore

BE IT RESOLVED by the Board of Directors of the JTA:

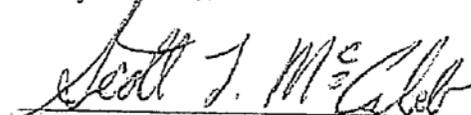
The Board of Directors of the JTA does hereby proclaim that the 13 road projects and 13 mobility corridors identified in the project list are important to improving mobility in Jacksonville and are identified as a priority capital need. To the extent that bond funding is not sufficient to cover the costs of the projects, the JTA will address these projects through its regular capital program. The JTA will pursue funding from appropriate sources such as the U.S. Department of Transportation Federal Highway Administration; the Florida Department of Transportation; the City of Jacksonville Fair Share funds; and the JTA's internal resources, such as reserve funds, excess funds and interest income on bond funds to ensure the completion of the 13 road projects and 13 mobility corridors.

BE IT FURTHER RESOLVED by the Board of Directors of the JTA that it will complete the JTA Project List over the next 10 years, with a commitment to commence the capacity-road construction projects within the next 5 years.

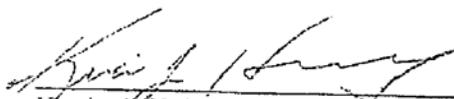
BE IT FINALLY RESOLVED by the Board of Directors that the JTA commits to completing the 13 road projects and 13 mobility corridors identified in the Project List in accordance with the terms and conditions of the interlocal agreement.

This Resolution shall become effective upon signature by the Chairman.

WE, the undersigned, being the Chairman and the Secretary of the Board of Directors of the Jacksonville Transportation Authority, do hereby certify that the foregoing is a true and correct copy of a resolution adopted at a legally convened meeting of the Board of Directors of the Jacksonville Transportation Authority held on January 28, 2016.


Scott L. McCaleb, Chairman

(SEAL)


Kevin J. Holzendorf, Secretary