CHAPTER

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HB 917, First Engrossed/ntc

Bouse Bill No. 917

A bill to be entitled

An act relating to the City of Jacksonville, Duval County; providing for the abolition or restructuring of certain community redevelopment agencies currently existing within the city and providing for the redistribution of their powers, functions, duties, liabilities, property and personnel; amending chapter 92-341, Laws of Florida, as amended; creating the Jacksonville Economic Development Commission to exist as an autonomous body within the executive branch of the consolidated government; providing for designation as an industrial development authority and as a community redevelopment agency; providing for powers, duties, functions, personnel and obligations of the Jacksonville Sports Development Authority, the Jacksonville Downtown Development Authority, the Jacksonville International Airport Community Redevelopment Authority, the Cecil Field Development Commission and the Economic Development Division of the Planning and Development Department of the city; excluding officials and employees of the commission from civil service; transferring all existing powers, duties, responsibilities and authorities of the Jacksonville Downtown Development Authority to the commission and restructuring the authority as an advisory body to the commission; amending chapter 89-509,

Laws of Florida, as amended; transferring to the commission all powers, duties, functions, personnel and obligations of the Jacksonville Sports Development Authority; restructuring the authority as an advisory body to the commission; providing an effective date.

WHEREAS, currently there exists within the City of Jacksonville a multitude of agencies, authorities, departments and other entities that consider and deal with economic development in the city, and

WHEREAS, it is of the utmost importance to this community to provide a structure and a plan for these entities to utilize as they deal with economic development issues so as to ensure coordination and nonconflicting direction, with this effort being consolidated under an "umbrella entity" so as to establish better coordination of the city's efforts in that regard as well as to better utilize the authorities of existing entities, organizations and boards, and

WHEREAS, economic development relates to an area of vital concern to the public health, safety and welfare, and

WHEREAS, the city functions under a consolidated government, being a municipal corporation which has jurisdiction both as a municipality and a county, which government extends territorially throughout Duval County, and

WHEREAS, the city has realized many benefits from the centralized aspects of consolidation and desires to undertake similar centralization of economic development programs so as to ensure more efficient and practical means of addressing the goals and strategies for economic development and to expand

the city's utilization of economic development "tools" authorized by state law, and

WHEREAS, the proposed Jacksonville Economic Development Commission will provide a focal point for economic development in the city that, pursuant to this legislation, will result in a centralization of economic development programs under the auspices of one agency, with this centralization ensuring a more efficient and practical means of addressing the goals, objectives and strategies for future economic development in the city, and

WHEREAS, the goals, objectives and authorities of Part III of Chapter 159 and Part III of Chapter 163, Florida Statutes, must be implemented to address the city's concerns and objectives as permitted in this state law and as evidenced herein and in the Jacksonville City Council resolution passed in support of this legislation, and

WHEREAS, in the consolidation and expansion concerning economic development, the city desires to establish procedures of appointment, terms of office, and other procedures which differ from the procedures established in portions of Chapters 159 and 163 of the Florida Statutes and which concern changes in the charter of the Downtown Development Authority which may be accomplished only by the Florida legislature, necessitating the need for this special act, and

WHEREAS, the procedures established herein have been approved by resolution of the Jacksonville City Council and do not unreasonably detract from the reasonable and necessary legislative authority of the council, NOW, THEREFORE,

Be It Enacted by the Legislature of the State of Florida:

Section 1. The facts stated in the preamble to this 1 2 act are found and declared to be true. Section 2. Article 24 is added to chapter 92-341, Laws 3 4 of Florida, as amended, to read: 5 ARTICLE 24. THE JACKSONVILLE ECONOMIC DEVELOPMENT COMMISSION 6 Section 24.01. Commission Created. -- There is created 7 and established an autonomous body within the Office of the 8 9 Mayor which shall be known as the Jacksonville Economic Development Commission. The commission is designated as the 10 sole community redevelopment agency for the city according to 11 part III, chapter 163, Florida Statutes, and as the sole 12 industrial development authority for the city according to 13 part III, chapter 159, Florida Statutes. The commission shall 14 serve as the city's only countywide community redevelopment 15 agency and its only countywide industrial development 16 authority with authority over all economic development 17 functions within the City of Jacksonville. 18 Section 24.02. Definitions. -- As used in this article: 19 (1) "Commission" means the Jacksonville Economic 20 21 Development Commission. (2) "City" and "City of Jacksonville" mean the City of 22 Jacksonville created pursuant to s. 9 of Art. VIII of the 1885 23 Constitution of the State of Florida. 24 25 (3) "Council" means the council of the City of 26 Jacksonville. 27 (4) "Mayor" means the mayor of the City of 28 Jacksonville.

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30 31 of the commission.

"Executive Director" means the executive director

(6) "Code" means the Ordinance Code of the City of Jacksonville.

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Section 24.03. Commission membership. -- The membership of the commission is established at seven members, consisting of the chairman of the Downtown Development Authority and six members, who shall be residents of the City of Jacksonville and who shall be appointed by the mayor and confirmed by the Council. The mayor shall appoint a chairman who shall serve until such time as another chairman may be appointed by the mayor. Each member of the commission shall serve a term of 2 years or until a successor is appointed. Apart from the chairman of the Downtown Development Authority, of the members first appointed, three members shall serve terms of 1 year each, and the remaining three members shall serve terms of 2 years each. Thereafter all members appointed to the commission shall serve terms of 2 years. No member appointed to the commission for three consecutive full terms shall be eligible for appointment to a next succeeding term. The members shall serve as commissioners of the community redevelopment agency under part III, chapter 163, Florida Statutes, and they shall also serve as members of the industrial development authority under part III, chapter 159, Florida Statutes. All business of the commission shall be conducted at meetings wherein at least four members of the commission are present and voting.

Section 24.04. Individual Ex Officio Advisors to the commission.—The following individual ex officio advisors are named to assist the commission in an advisory or fact-finding role as may be requested individually or collectively of them by the commission so as to effectuate the centralized economic development goals of the commission. No ex officio advisor shall serve simultaneously as both an ex officio advisor and

- as an appointed member of the commission. These individual ex officio advisors shall be:
- (1) The President of the Council of the City of Jacksonville.
- (2) The Managing Director/Chief Executive Officer of the Jacksonville Electric Authority.
- (3) The Managing Director of the Jacksonville Transportation Authority.
- (4) The President/Chief Executive Officer of the Jacksonville Port Authority.
 - (5) The Chairman of the Sports Development Authority.
- (6) The Chairman of the Cecil Field Development Commission.
- (7) The Chairman of the Jacksonville International Airport Community Redevelopment Authority.
- (8) The Executive Director of the Duval County Housing Finance Authority.
- (9) The Chairman of the Duval County State Legislative Delegation or his or her designee, who shall be a member of the delegation.
 - (10) The Chairman of the NAACP or his or her designee.
- (11) The Chairman of the Urban League or his or her designee.

Section 24.05. Technical Support Advisors to the commission.—The following individual technical support advisors are named to assist the commission in such technical support roles as may be requested individually or collectively of them by the commission so as to effectuate the centralized economic development goals of the commission. These individual technical support advisors shall be the directors or the board members, as appropriate, of the following entities:

1	(1) The Planning and Development Department of the
2	city.
3	(2) The Jacksonville Film Commission.
4	(3) Sister cities.
5	(4) International Relations and Marketing Development
6	Commission.
7	(5) Research and Development Authority.
8	(6) Jacksonville Enterprise Zone Development Agency.
9	(7) Northwest Jacksonville Economic Development Fund
0	Advisory Committee.
1	(8) Overall Economic Development Plan Committee.
2	(9) Jacksonville Economic Development Company.
3	(10) Enterprise North Florida Corporation.
4	(11) City departments as appropriate.
5	(12) Small Business Advisory Committee.
6	(13) Tourist Development Council.
7	(14) Convention and Visitors Bureau.
8	(15) The Superintendent of Duval County Public
9	Schools.
20	(16) The President of the University of North Florida.
21	(17) The President of Florida Community College,
22	Jacksonville.
23	Section 24.06. Executive Director The chief
24	operating officer of the commission shall be its executive
25	director, who shall be appointed by the mayor after
26	consultation with the commission. The executive director shall
27	be responsible for managing the affairs of the commission
28	subject to its supervision and shall serve at the pleasure of
29	the mayor. The executive director shall also serve as an
30	administrative aide to the mayor and in that capacity shall
, ,	sarve as the mayor's liaison to the Downtown Development

Authority and shall attend all meetings of that authority. The executive director will employ the personnel to administer and operate the commission in accordance with applicable law, available appropriations and employee authorizations. The executive director shall have such other duties and responsibilities as required by the commission. The executive director's salary shall be set by the mayor after consultation with the commission. Section 24.07. Scope of Authority. -- The commission shall operate with all the powers and authority of a community 10 redevelopment agency under part III, chapter 163, Florida Statutes, and as an industrial development authority under 12 part III, chapter 159, Florida Statutes, and is authorized to function throughout all of the territorial limits of the City of Jacksonville, Florida, as its only community redevelopment agency and only industrial development authority. As the 16 city's sole community redevelopment agency, the commission 17 shall be successor to and hereafter exercise all authority, 18 power and responsibility which has heretofore been vested by 19 resolution or ordinance of the council in either the 20 Jacksonville Downtown Development Authority or the 21 Jacksonville International Airport Community Redevelopment 22 Authority. While it is intended that the commission shall have 23 city-wide authority as both the city's industrial development 24 authority and community redevelopment agency, the commission 25 must secure council approval consistent with those powers and 26 duties specifically retained by the council in Section 30.705 27 of the code and as required by part III of chapter 159 and 28 part III of chapter 163, Florida Statutes. 29 Section 24.08. Transfer of functions and 30 personnel. -- On July 1, 1997, the powers, duties, functions,

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be transferred to and become the responsibility of the Jacksonville Economic Development Commission, as it is intended that these entities become advisory bodies to the commission which shall succeed to their former duties, responsibilities and functions. Any ordinance or law, the provisions of which conflict with the transfer authorized and mandated in this act are repealed to the extent of such conflict. Those entities whose powers, duties, functions, liabilities, property and personnel shall be transferred to the commission are:

- (1) The Jacksonville Downtown Development Authority, except for its advisory and fact-finding responsibilities.
- (2) The Jacksonville Sports Development Authority created under chapter 89-509, Laws of Florida, except for its advisory and fact-finding responsibilities.
- (3) The Economic Development Division of the Planning and Development Department as set forth in the Jacksonville City Code, including, but not limited to, chapter 30, part 7, including all boards and commissions concerned with economic development which are staffed by the division.
- (4) Any existing authority, functions or personnel held by the Jacksonville International Airport Community Redevelopment Authority. Upon completion of this transition, the Jacksonville International Airport Community Redevelopment Authority shall continue to function in the nature of an advisory and fact-finding body to the commission concerning the area formerly under its jurisdiction.
- (5) Any existing authority, functions or personnel held by the Cecil Field Development Commission, including any personnel under the authority of the mayor who are similarly

assigned. Upon completion of this transition, the Cecil Field Development Commission shall continue to function in the nature of an advisory and fact-finding body to the commission concerning the area formerly under its jurisdiction.

organizations listed above, both appointed and within the classified civil service of the city, shall be transferred to the commission and shall become appointed employees of the commission. These employees shall not retain any civil service status that they may have had prior to becoming an employee of the commission unless any civil service employee who is to be transferred elects to retain his or her civil service status and in such case he or she shall serve as an employee of the commission with no loss in civil service status or benefits that he or she may have accrued prior to transfer.

Section 24.09. Transition period. -- The 90 calendar days immediately following the effective date of this act or as soon thereafter as is practicable, shall be a period of transition during which the operations and function of all of the city's economic development efforts shall be transitioned to the commission. During this period the city shall exercise all due diligence to effectuate this process of transition and shall assign the manpower and provide the resources necessary to accomplish this objective.

Section 24.10. Fiscal and budgetary functions.--The commission shall have fiscal and budgetary functions subject to the following limitations:

(1) The fiscal year of the commission shall commence on October 1 of each year and end on the following September 30.

proposed budget for the ensuing year to the mayor setting forth its estimated gross revenues and estimated requirements for operations and maintenance expenses, debt service and depreciation. The commission's budget shall be included within the annual budget of the general government and shall be submitted in accordance with Section 106.204 of the Ordinance Code as it exists or may be from time to time amended.

(3) All revenues generated from Tax Increment Funds shall be used only for the purposes for which such funds are raised. There shall be a full and separate annual accounting for each such Tax Increment Fund which shall be reserved for economic initiatives with no charges for the City's Full Cost Allocation Plan (Indirect Costs).

Section 24.11. Execution of instruments; examination of claims.—All instruments in writing necessary to be signed by the commission shall be executed by the chairman and secretary or by such officer, agent, or employee of the commission as it may by resolution designate. The commission shall provide for the examination of all payrolls, bills, and other claims and demands against the commission to determine before the same are paid that they are duly authorized, in proper form, correctly computed, legally due and payable and that the commission has funds on hand to make payment.

Section 24.12. Utilization of central services.—Except as the council may provide, the commission shall utilize the central services of the city and shall pay for them on a cost-accounted basis. The commission may utilize such other services of the city as may be mutually agreed upon from time to time and may pay for them on a fair and reasonable basis. The commission shall purchase all supplies,

contractual services, capital improvements and professional services in compliance with the same ordinances and regulations which apply to the city when making such purchases. The commission shall be required to use the legal services of the city, except in those cases when the chief legal officer of the city determines that the legal staff cannot provide legal services in the required legal area. Section 3. Subsection (c) of section 17.06 of chapter 92-341, Laws of Florida, as amended, is amended to read: Section 17.06. Applicability of civil service system to employees of consolidated government. -- The civil service provisions of this charter shall be applicable to all employees of the consolidated government except: (c) Members of boards and commissions, including all persons employed by the Jacksonville Economic Development Commission. Section 4. Section 20.01 of Article 20 of chapter 92-341, Laws of Florida, as amended, is amended to read: ARTICLE 20. JACKSONVILLE DOWNTOWN DEVELOPMENT AUTHORITY Section 20.01 Authority created. -- There is hereby created and established an advisory board to the Jacksonville Economic Development Commission a-body-politic-and-corporate to be known as the Jacksonville Downtown Development Authority, an-independent-agency-of-the-City-of-Jacksonville for the general purpose of making recommendations to the commission concerning the planning, -coordinating revitalization and redevelopment of the Jacksonville downtown area. Section 5. Section 20.02 of Article 20 of chapter

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92-341, Laws of Florida, as amended, is amended to read:

- (1) On July 1, 1997, the commission shall assume all powers, duties and functions formerly held by the authority, and the commission is hereby declared to be the legal successor to all such powers, duties and functions and shall be entitled to exercise the same as well as any others heretofore delegated to or exercised by the authority.
- performed by it under any law, resolution, contract, rule or regulation which remain unfulfilled as of July 1, 1997, shall thereafter be performed by the commission and the authority's assets, liabilities, contracts, property, records (as needed by the commission) and unexpended balances of appropriations are transferred to the commission as of that date. The mayor is authorized to make such determinations as may be necessary with regard to the transfers mandated by this section and to make such additional incidental dispositions of personnel, assets, liabilities, contracts, property, records and unexpended balances of appropriations as he may deem necessary to accomplish an orderly transfer from the authority to the commission, subject to the council-approved budget and accounting code of the city.
- (3) All plans, programs, projects, recommendations, contract agreements, rules and regulations which were made, approved or undertaken by the authority prior to July 1, 1997, are ratified and confirmed and shall continue in effect, according to their terms until modified, terminated, superseded or revoked either by their own terms, operation of law, or by action of the commission in accordance with law. The commission shall be substituted for the authority in all such plans, programs, projects, recommendations, contracts,

agreements, rules and regulation and shall have full power in connection therewith as provided herein.

Section 7. Section 20.05 of Article 20 of chapter 92-341, Laws of Florida, as amended, is repealed, and a new section 20.05 is created, to read:

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Section 20.05. Functions and duties. -- On July 1, 1997, all powers and duties formerly exercised by the authority pursuant to this section shall survive, be transferred to and become the powers and duties of the commission as provided in Sections 24.07 and 24.08 of this charter. Thereafter the authority shall function as an advisory body to the commission to undertake fact-finding on downtown issues and provide advice to the commission on issues of importance to the downtown area. The authority will also perform the initial review, analysis and negotiation of downtown development projects. The authority shall have and perform such other duties and responsibilities as may be assigned to it from time to time by the commission. The commission shall be responsible for and shall provide to the authority all resources necessary for the authority to effectively achieve its duties and responsibilities. Such resources shall include a dedicated staff assigned to the authority by the executive director of the commission to manage all matters before the authority.

Section 8. Sections 20.06, 20.07, 20.08, and 20.09 of Article 20 of chapter 92-341, Laws of Florida, as amended, are hereby repealed.

Section 9. Section 1 of chapter 89-509, Laws of Florida, is repealed, and a new Section 1 is created, to read:

JACKSONVILLE SPORTS DEVELOPMENT AUTHORITY

Section 1. Authority created. -- There is hereby created and established an advisory board to the Jacksonville Economic

Development Commission, hereinafter called "the commission,"
to be known as the Jacksonville Sports Development Authority,
hereinafter called "the authority," for the general purpose of
making findings of facts related to sports issues and
providing advice to the commission on issues of importance to
sports-related functions.

Section 10. Section 3 of chapter 89-509, Laws of Florida, is repealed, and a new section 3 is created to read:

Section 3. Transition of authority.--

- (1) On July 1, 1997, the commission shall assume all powers, duties and functions formerly held by the authority and the commission is hereby declared to be the legal successor to all such powers, duties and functions and shall be entitled to exercise the same as well as any others heretofore delegated to or exercised by the authority.
- performed by it under any law, resolution, contract, rule or regulation which remain unfulfilled as of July 1, 1997, shall thereafter be performed by the commission and the authority's assets, liabilities, contracts, property, records (as needed by the commission) and unexpended balances of appropriations are transferred to the commission as of that date. The mayor is authorized to make such determinations as may be necessary with regard to the transfers mandated by this section and to make such additional incidental dispositions of personnel, assets, liabilities, contracts, property, records and unexpended balances of appropriations as he may deem necessary to accomplish an orderly transfer from the authority to the commission, subject to the council-approved budget and accounting code of the city.

(3) All plans, programs, projects, recommendations, contract agreements, rules and regulations which were made, 2 approved or undertaken by the authority prior to July 1, 1997, 3 are ratified and confirmed and shall continue in effect, 4 according to their terms, until modified, terminated, 5 superseded or revoked either by their own terms, operation of 6 law, or by action of the commission in accordance with law. 7 The commission shall be substituted for the authority in all 8 such plans, programs, projects, recommendations, contracts, 9 agreements, rules and regulation and shall have full power in 10 connection therewith as provided herein. 11 Section 11. Section 4 of chapter 89-509, Laws of 12 Florida, is repealed, and a new section 4 is created, to read: 13 Section 4. Functions and duties. -- On July 1, 1997, all 14 powers and duties formerly exercised by the authority pursuant 15 to this act shall survive, be transferred to and become the 16 powers and duties of the commission as provided in Section 17 24.08 of this charter. Thereafter the authority shall function 18 as an advisory body to the commission to make findings of fact 19 and render advice and assistance concerning the developing, 20 planning, coordinating, stimulating, enhancing, promoting, or 21 procuring sports-related facilities, organizations, and events 22 for the citizens of the City of Jacksonville. This purpose is 23 hereby deemed to be a public purpose, including the 24 procurement of sports franchises. The authority shall provide 25 advice to the commission regarding activity designed to 26 stimulate and promote sports events and related activities to 27 be held and performed in whole or in part in the greater 28 Jacksonville economic area, and may recommend that the 29 commission sponsor or cosponsor such events with private 30 citizens or public or private organizations, or any

combination thereof. The authority shall also assist the commission in obtaining maximum utilization of the sports facilities owned and operated by the city. The authority shall have and perform such other duties and responsibilities as may be assigned to it from time to time by the commission. The Jacksonville Economic Development Commission shall be responsible for and shall provide the authority with all resources necessary for the authority to effectively achieve its duties and responsibilities. Section 12. Sections 5, 6, and 7 of chapter 89-509, Laws of Florida, are hereby repealed. Section 13. If any clause, section or provision of this act shall be declared to be unconstitutional or invalid for any cause or reason, the same shall be eliminated from this act, and the remaining portion of said act shall be in force and effect and be as valid as if such invalid portion thereof had not been incorporated therein. Section 14. The provisions of this act shall be liberally construed in order to effectively carry out the purposes of this act. Section 15. In any conflict with the provisions of general or special law, the provisions of this act shall control. Section 16. This act shall take effect July 1, 1997. Approved by the Governor _____ MAY 2 3 1997 Filed in Office Secretary of State MAY 2 3 1997

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